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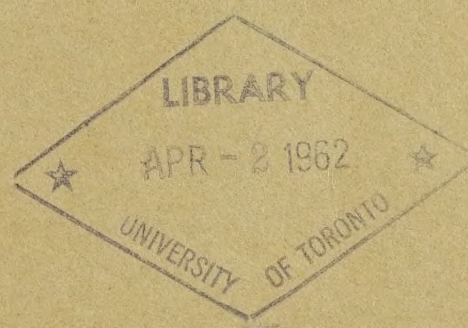






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GOVERNMENT EXPENDITURES  
ON HEALTH AND SOCIAL WELFARE  
CANADA  
1927 TO 1959



Social Security Series,  
Memorandum No. 16

Research and Statistics Division, Department of National Health and Welfare  
Ottawa

December 1961.







CANADA, DEPT. OF NATIONAL HEALTH AND WELFARE

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RESEARCH AND STATISTICS DIVISION

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Publications

GOVERNMENT EXPENDITURES

ON HEALTH AND SOCIAL WELFARE, CANADA

1927 TO 1959

Social Security Series, Memorandum 16

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FOREWORD

A memorandum entitled Government Expenditures and Related Data on Health and Social Welfare 1947 to 1953 was published by the Department in 1955. The present study brings the expenditure data in that memorandum up to date and introduces data for a number of earlier years. A review of income maintenance payments in relation to personal income has been included.

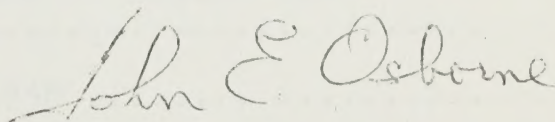
Chapters II, III and IV deal with federal, provincial, and municipal expenditures, respectively. In each the outlays are reviewed for selected fiscal years from 1926-27 to 1958-59 on a total and a per capita basis and in relation to the Consumer Price Index; they are set out by function and by province for the fiscal year 1958-59.

In Chapter V, expenditures of all levels of government are combined and the changes in the proportions borne by each level from 1926-27 to 1958-59 are set out. For the fiscal year 1958-59, the outlays by each level of government on health and social welfare are presented for each province.

Government expenditures on health and social welfare in relation to the national accounts are discussed in Chapter VI. They are presented as percentages of gross national product and of net national income from 1926-27 to 1958-59. This is followed by a regional study of the income maintenance payments as a percentage of personal income, both over a period of years and for the year 1958-59.

In order not to burden the text unduly, the more detailed tables have been included as appendices. Further information referring to the period 1947-48 to 1952-53 may be found in the corresponding tables of Government Expenditures and Related Data on Health and Social Welfare 1947 to 1953.

This memorandum has been prepared by Mr. Raymond Zins under the general direction of Mr. C. Douglas Allen.



John E. Osborne, Director,  
Research and Statistics Division.

December 1961.





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## CHAPTER I

### INTRODUCTION

In 1926-27, government expenditures on health and social welfare amounted to \$99 million and represented 1.9 per cent of the gross national product or 2.4 per cent of the net national income. Thirty-two years later, in 1958-59, they were about \$2,822 million and formed 8.5 per cent of the gross national product and 11.2 per cent of net national income. Throughout that period their growth has, however, been neither steady nor constant, as is shown in the following chapters. Allowance must of course be made for marked increases in general price levels and in the population.

The growth of the expenditures points to the increasing importance of health and welfare services in Canada. A comprehensive review of the trend of expenditures in this field, and of the changes which have been taking place, seems indispensable if their evolution is to be adequately grasped. Though this memorandum concentrates on the examination in some detail of government expenditures on health and social welfare for the years 1947-48 to 1958-59, certain data are presented for selected years as far back as 1926-27. Figures for the earlier years are not comparable in every respect with those for more recent times.

In any study of health and social welfare, one must decide which programs are to be included. Those which maintain, or assist in the maintenance of, income lost through unemployment, disability or old age, and those which supplement the incomes of persons with family responsibilities, must obviously be included. In the same non-controversial category are those designed to prevent illness or to provide remedial health services when illness occurs, and welfare services which assist families and children. For others, arbitrary decisions are required.

Expenditures on veterans' pensions and allowances, welfare services and medical and hospital care have been included, although it could be argued that, since these measures are designed for only a special category of persons, not for the population at large, they should be treated as a separate area. On the other hand if these programs were not in existence, persons now assisted under them would need assistance under other programs, for which outlays would therefore increase.

The Prairie Farm Assistance Act of 1939 "was designed to assist the municipalities and provinces in years of crop failure to meet relief expenditures which would normally be too great to be assumed by them." (1) Under it, payments are made in the Prairie Provinces and in the Peace River District of British Columbia to farmers in areas of low crop yield. Part of the cost to the federal government is met by a levy of one per cent on all grains marketed in the Prairie Provinces. The program may therefore be regarded as one designed to compensate for loss of expected income due to circumstances beyond the control of the individual.

Since unemployment insurance derives its revenues largely from employer and employee contributions and since workmen's compensation is financed entirely by employer contributions it might be argued that their payments should not be included as government expenditures. To omit them would, however, place undue emphasis on the independent nature of the programs and discount the compulsory nature of the legislation under which they operate, legislation which removes them from the area of voluntary action by the private sector of the economy and which provides for mandatory outlays at different government levels. It seems essential, therefore, that they should be included in any study of health and social welfare. The particular question which arises because of the separate funds maintained for these programs does not arise with the Old Age Security and the Prairie Farm Emergency Funds which are not separate from the financial operations of the federal government but simply accounts in its Consolidated Revenue Fund.

The treatment of education and government housing programs is not uniform in studies on government expenditures. Neither area is included in this memorandum or in the enquiry of the International Labour Office entitled The Cost of Social Security, 1949-1957 (2). Both are included in "Social Welfare Expenditures, 1959-60", an article on expenditure by governments in the United States (3). They are also included in the annual summary of government "Expenditure on Social Services" which appears each year in the May issue of the British Monthly Digest of Statistics.

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(1) Canada Year Book 1957-58 p. 400.

(2) International Labour Office, The Cost of Social Security, 1949-1957, Geneva, 1961.

(3) Ida C. Merriam, "Social Welfare Expenditures, 1959-60", Social Security Bulletin, vol. 24 (November 1961), pp. 3-11.



Superannuation plans for public servants of the various levels of government are excluded from this study, though expenditures under them are of considerable magnitude. They are a function of government in its role of employer, not in its role of government. If these plans were to be included, the study would have to include pension plans which operate to the benefit of employees in the private sector of the economy.

This treatment of pension plans for public servants differs from that found in the Cost of Social Security, 1949-54, and in "Social Welfare Expenditures, 1957-58". In the British publication cited above, superannuation contributions paid by local authorities and by the agencies operating the National Health Service are included and the corresponding pensions payments to teachers and doctors, for example, are excluded. It would appear that pension payments to retired employees of the central government are not included although the government contributions to the plans may be included in administrative costs. In the American article, pension payments to public servants at all levels of Government are included.

This study is confined to an examination of government expenditures on health and social welfare. It does not deal with government revenues, nor with the complex subject of taxation and the ways in which taxpayers are affected by it. Recognition of varying states of dependency in a government's taxation programs may be viewed as one facet of government activity in the welfare field although it is beyond the scope of this study<sup>(1)</sup>.

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(1) For further discussion of the use of taxation as a social measure see R.M. Titmuss, The Social Division of Welfare, Liverpool, Liverpool University Press, 1956.





## CHAPTER II

### FEDERAL EXPENDITURES ON HEALTH AND SOCIAL WELFARE

#### Summary

Federal expenditures on health and social welfare were comparatively limited before World War II. Since 1945, however, they have increased rapidly and now constitute over a third of all budgetary expenditures.

As may be seen in Table 1 and Chart 1, federal outlays on health and social welfare were less than \$50 million in the fiscal year 1926-27 and formed 13.8 per cent of total federal budgetary expenditures in that year. By the beginning of World War II they had increased to \$154 million, representing 22.6 per cent of federal budgetary expenditures. From then on they rose rapidly to over \$569 million in 1947-48 to \$1,209 million in 1953-54 and \$2,085 million in 1958-59, or, respectively, 25.7, 24.9 and 33.7 per cent of total federal budgetary expenditures. A more than forty-fold increase occurred between 1926-27 and 1958-59.

Population and inflation must, of course, be taken into consideration. The population of Canada has grown from less than 9.5 million in 1926 to 14 million in 1951 and to over 17 million in 1958. Also, a marked increase has taken place in the cost of living, particularly since the end of World War II.

Table 2 reveals that per capita expenditures on health and social welfare amounted to \$5.26 in 1926-27 and rose over the course of years to \$122.28 in 1958-59. The latter figure was, therefore, 23 times that for 1926-27.

If per capita expenditures are adjusted by the Consumer Price Index, the 1958-59 figure is found to be 14 times that for 1926-27. This factor of 14 may, therefore, be considered as a crude measure of the increase in government outlays for health and social welfare over the 33 year period after adjustments have been made for changes in both population and prices.

In the United States the price of health services has risen more rapidly than the price for all items in the Consumer Price Index<sup>(1)</sup>. If this situation holds true for Canada as well, the increase in the real value of the health component of such expenditures would be less than the factor of 14. This serves to indicate that while the adjustments which have been made in Table 2 are indicative of the trends, they should not be viewed as refined in nature.

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(1) Ida C. Merriam, "Social Welfare Expenditures, 1957-58", Social Security Bulletin, vol. 22 (October 1959), pp. 6-7.

TABLE 1 FEDERAL BUDGETARY EXPENDITURES ON ALL FUNCTIONS AND ON HEALTH AND SOCIAL WELFARE, FISCAL YEARS 1926-27, 1930-31, 1933-34, AND 1937-38 TO 1958-59

Fiscal Year	All Functions(a)	Health and Social Welfare	
		Amount	Per Cent of All Functions
		(Millions of dollars)	
1926-27	359.2	49.7	13.8
1930-31	441.6	73.0	16.5
1933-34	532.4	97.5	18.3
1937-38	534.4	127.4	23.8
1938-39	553.1	132.3	23.9
1939-40	680.8	154.1	22.6
1940-41	1,249.6	124.2	9.9
1941-42	1,885.1	107.9	5.7
1942-43	4,387.1	102.7	2.3
1943-44	5,322.3	121.7	2.3
1944-45	5,245.6	157.5	3.0
1945-46	5,136.2	410.6	8.0
1946-47	2,634.2	550.7	20.9
1947-48	2,218.8	569.5	25.7
1948-49	2,212.3	644.4	29.1
1949-50	2,522.1	738.8	29.3
1950-51	2,969.5	758.1	25.5
1951-52	3,824.1	843.0	22.0
1952-53	4,768.8	1,118.0	23.4
1953-54	4,847.3	1,208.8	24.9
1954-55	4,826.8	1,341.3	27.8
1955-56	4,927.4	1,346.9	27.3
1956-57	5,369.7	1,402.5	26.1
1957-58	5,813.8	1,755.1	30.2
1958-59	6,187.3	2,084.7	33.7

(a) As adjusted by deducting from expenditures on all functions the government's contributions to the Old Age Security Fund, the Unemployment Insurance Fund, and the Prairie Farm Emergency Fund and adding the benefit payments from these funds. The financial operation of these three funds are set out, for the fiscal years 1953-54 to 1958-59 in Appendices 6, 7 and 8, respectively.

Sources: Department of Finance, Public Accounts of Canada for the Fiscal Year Ended March 31, 1959; and Table 14.



# CHART 1

## FEDERAL EXPENDITURES ON HEALTH AND SOCIAL WELFARE: AMOUNT, AND PER CENT OF ALL FEDERAL EXPENDITURES,

FISCAL YEARS 1926-27, 1930-31, 1933-34, AND 1937-38 TO 1958-59

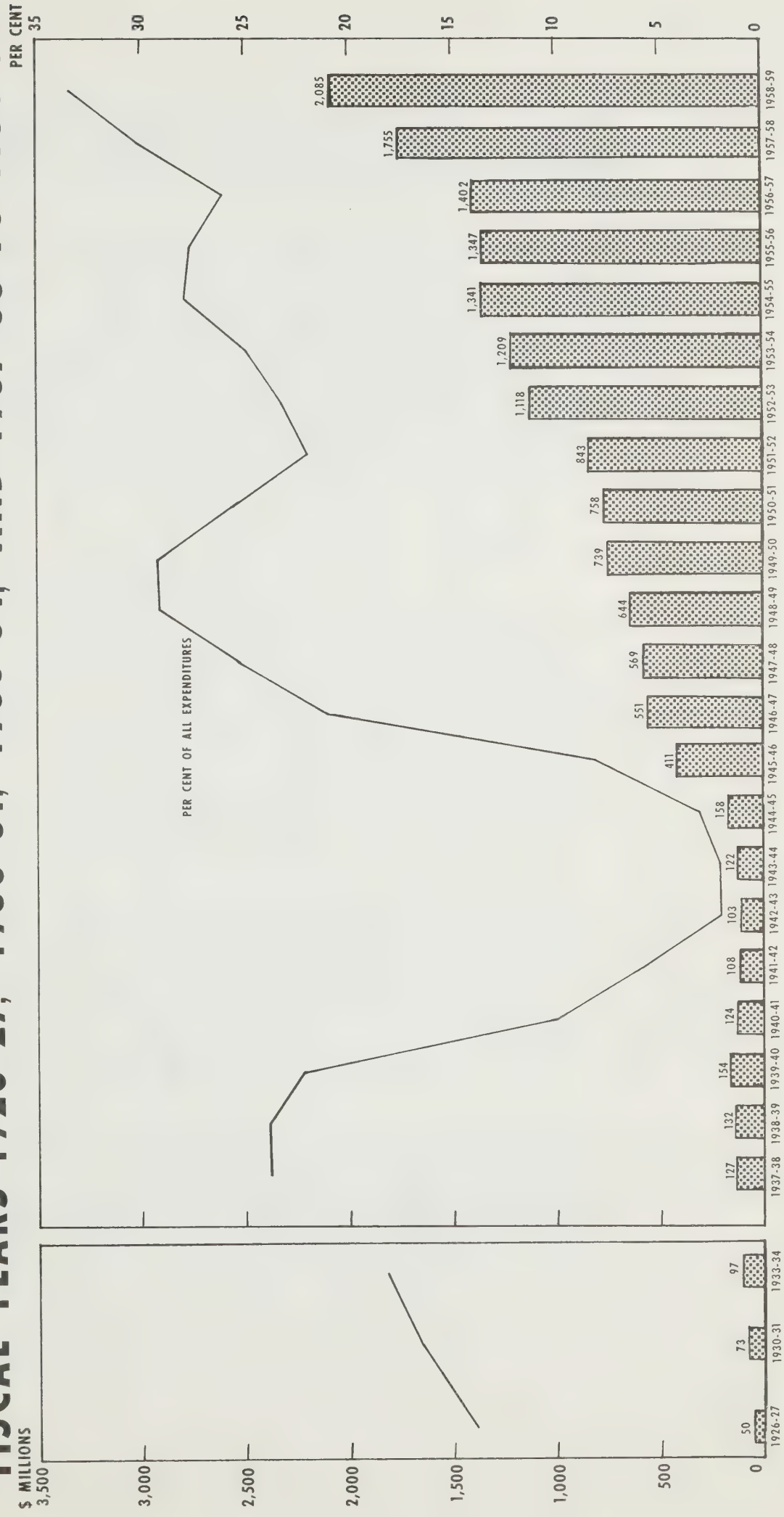


TABLE 2 TOTAL AND PER CAPITA FEDERAL EXPENDITURES ON HEALTH AND SOCIAL WELFARE, CURRENT VALUES AND 1958 VALUES, SELECTED FISCAL YEARS 1926-27 TO 1958-59

Fiscal Year	Total Expenditures on Health and Social Welfare		Per Capita Expenditures on Health and Social Welfare		Consumer Price Index(a)	
	Current Value	1958 Value	Current Value	1958 Value	1949 =100	1958 =100
	(\$000,000)	(\$000,000)	\$	\$		
1926-27	49.7	81.9	5.26	8.67	75.9	60.7
1933-34	97.5	207.4	9.17	19.51	58.8	47.0
1939-40	154.1	305.0	13.67	27.06	63.2	50.5
1944-45	157.5	264.1	13.19	22.12	74.6	59.6
1949-50	738.8	924.2	55.04	68.86	100.0	79.9
1954-55	1,341.3	1,444.4	87.74	94.46	116.2	92.9
1955-56	1,346.9	1,447.6	85.80	92.21	116.4	93.0
1956-57	1,402.5	1,485.6	87.21	92.38	118.1	94.4
1957-58	1,755.1	1,801.2	105.80	108.58	121.9	97.4
1958-59	2,084.7	2,084.7	122.28	122.28	125.1	100.0

(a) Consumer Price Index figures relate to calendar year.

Sources: Table 14; and Dominion Bureau of Statistics, Canadian Statistical Review, 1959 Supplement, p. 58, Ottawa, Queen's Printer, 1960.



Which particular expenditure or groups of expenditures have been responsible for the growth noted in Tables 1 and 2? An attempt to delineate them is made in the following outline which analyzes the trend of federal outlays in the field of social security over the period 1947-48 to 1958-59.

In Table 3 expenditures for the period 1947-48 to 1958-59 have been divided into three major components: income maintenance, health services, and welfare services. These categories provide a useful framework for studying the trends present in social security over the twelve-year period in question. Details of the expenditures can be found in Appendices 1, 2 and 3 of Government Expenditures and Related Data on Health and Social Welfare 1947 to 1953 for the period 1947-48 to 1952-53 and in the first three appendices of the present publication for the years 1953-54 to 1958-59.

### Income Maintenance Programs

Income maintenance payments are defined as payments made directly to individuals by the government whether federal, provincial or municipal. The principal federal programs in this category are family allowances, old age security pensions, unemployment insurance, veterans pensions and allowances and prairie farm assistance. In the four federal-provincial programs, old age assistance, disability allowances, blindness allowances, and unemployment assistance, reimbursement is made by the federal government to the provinces for the federal share of expenditures.

Federal income maintenance programs and their administrative costs have been rising rapidly in the twelve year period under review. Outlays steadily increased, from \$489 million in 1947-48 to \$1,084 million in 1953-54 and to \$1,856 million in 1958-59. The ratio of income maintenance payments to total federal health and social welfare expenditures has been high, fluctuating between 85 and 91 per cent in the period in question.

Three programs representing over 80 per cent of all income maintenance expenditures largely account for the marked increase of their group. Family allowances payments rose from \$263.2 million in 1947-48 to \$474.8 million in 1958-59, an increase which reflects the great increase in the population under 16 years of age. Old age security payments which stood at \$323.1 million in the first full year of the operation of the scheme in 1952-53 reached \$559.3 million in 1958-59, while unemployment insurance benefits went from \$35.2 million in 1947-48 to \$478.6 million in 1958-59.

TABLE 3 PRINCIPAL COMPONENTS OF FEDERAL EXPENDITURES ON HEALTH AND SOCIAL WELFARE, AMOUNT AND PERCENTAGE, FISCAL YEARS 1947-48 TO 1958-59

(Amounts in millions of dollars)

Fiscal Year	Income Maintenance		Health Services		Welfare Services		Health and Social Welfare(a)	
	Amount	Per Cent	Amount	Per Cent	Amount	Per Cent	Amount	Per Cent
1947-48	489.4	85.9	56.8	10.0	23.2	4.1	569.5	100.0
1948-49	549.0	85.2	59.9	9.3	35.4	5.5	644.4	100.0
1949-50	643.0	87.0	69.3	9.4	26.5	3.6	738.8	100.0
1950-51	658.5	86.9	72.2	9.5	27.4	3.6	758.1	100.0
1951-52	731.3	86.7	81.7	9.7	30.0	3.6	843.0	100.0
1952-53	1,000.3	89.5	87.6	7.8	30.1	2.7	1,118.0	100.0
1953-54	1,084.2	89.7	94.0	7.8	30.7	2.5	1,208.8	100.0
1954-55	1,207.0	90.0	100.5	7.5	33.8	2.5	1,341.3	100.0
1955-56	1,211.1	89.9	103.3	7.7	32.4	2.4	1,346.9	100.0
1956-57	1,254.4	89.4	112.0	8.0	36.1	2.6	1,402.5	100.0
1957-58	1,598.3	91.1	118.3	6.7	38.5	2.2	1,755.1	100.0
1958-59	1,856.5	89.1	185.8	8.9	42.3	2.0	2,084.7	100.0

(a) Certain lines do not add exactly because of rounding.

Sources: Derived from Appendices 1, 2 and 3 of Government Expenditures and Related Data on Health and Social Welfare 1947 to 1953, and Appendices 1, 2 and 3 of the present publication.

Increased outlays under the old age security program are in great part the result of substantial increases in the rates of payments, which were raised from \$40 a month in June 1957 to \$55 in November 1957, though growth in the population age 70 and over and the change in the residence requirement, which was reduced in 1957 from twenty to ten years, were contributing factors.



A number of factors account for the large increase in unemployment insurance benefits in the years under review. Considerably increased rates of payments in the past few years have undoubtedly contributed to the greater total of benefit payments. At the same time, the program was extended to provide for seasonal benefits. Finally, the figures in question also reflect a substantial rise in the number of the unemployed in the past few years.

Combined payments under these three programs amounted to over one and a half billion dollars in 1958-59. Old age security benefit payments alone were nearly as large in that year as were total federal outlays on income maintenance in 1947-48.

Veterans pension payments also rose sharply over the twelve year period, from \$77.1 million in 1947-48 to \$150.7 million in 1958-59. The Korean War, increases in pension rates and more liberal qualifying conditions, have been largely responsible for the doubling of these expenditures.

Payments from the Prairie Farm Emergency Fund exhibit great variations from one year to another as is to be expected in a program which is related to the success or failure of crops.

The introduction of a new program will of itself generally increase government expenditures. Combined expenditures under old age security and old age assistance which were introduced in 1952 exceeded those of the old age pensions programs which they replaced. Expenditures under the new means test old age assistance program, were, however, considerably less than those under the former old age pensions scheme. Outlays for blindness allowances, which were also introduced in 1952 and which took over the blind pensions part of the Old Age Pensions Act, continued at the same level as under that Act. The Disabled Persons Act of 1954 authorized for the first time federal contributions towards payments to totally and permanently disabled civilians in Canada.

In 1957, increases from \$40 to \$55 a month in the maximum payable to recipients of old age assistance, blindness allowances and disability allowances, greatly increased the cost of those programs. The introduction of the Unemployment Assistance Act of 1956, under which agreements were made with the provinces, effective from different dates, resulted in expenditures of about \$8 million in 1956-57 and \$24 million in 1958-59.

Emergency assistance to indigent immigrants, paid by the Department of Citizenship and Immigration, became effective in 1955. Expenditures fluctuated greatly from year to year in response to the number of immigrants coming to Canada who were in need of assistance. The highest figure, \$6,467,292 in 1957-58, was the result of the heavy influx of Hungarian refugees.

Family assistance to immigrants, introduced in 1956, provides for payments of \$5 a month in respect of children of immigrants under 16 years of age during their first year of residence in Canada and prior to the receipt of family allowances. Here too, expenditures fluctuate considerably with the number of immigrants.

### Health Services

Federal outlays for health services amounted to \$57 million in 1947-48, to \$94 million in 1953-54 and to \$186 million in 1958-59. Although they were in 1958-59 more than three times higher than in 1947-48, their ratio to total federal outlays on health and social welfare actually suffered a decline in the twelve year period. The percentage dropped from 10 per cent in 1947-48 to 7.8 per cent in 1953-54 and a low of 6.7 per cent in 1957-58. The ratio, however, rose to 8.9 per cent in the following year, partly as a consequence of expenditures under the federal-provincial hospital insurance program.

It will be seen from Appendix 2 that expenditures on the hospital and medical services of the federal government amounted to \$129 million in 1958-59, compared with \$58 million in 1953-54. The major factor in this increase was the introduction of the federal Hospital Insurance and Diagnostic Services Act of 1957, which provides for federal grants-in-aid to the provinces to assist them in operating publicly-administered insurance plans for general hospital care. Federal expenditures under the act were nearly \$55 million in 1958-59 and \$150.6 million in 1959-60.

Expenditures on health services for Indians and Eskimos together with those for the Northern Health Services totalled over \$22 million in 1958-59. Outlays for hospital and medical care for veterans have fluctuated between \$40 and \$50 million in the 12 year period, and in 1958-59 amounted to \$51 million or about \$8 million higher than in 1953-54.

Nearly \$1.5 million was expended on the consulting and advisory health services of the federal government in contrast to less than half a million dollars 11 years earlier.



"Examination Services" is made up of the following items: Immigrant Medical Services, Civil Service Health, Quarantine and Leprosy Services. Greater expenditures on medical services for immigrants are largely responsible for the increase in outlays for "Examination Services", which rose from \$0.8 million in 1947-48 to \$3.4 million in 1958-59.

Federal "Inspection and Enforcement Services" include such items as operation of the Laboratory of Hygiene, Control of Opium and Narcotic Drugs, administration of the Food and Drugs Act, and Public Health Engineering Services. Widespread inspection and special research are carried out to establish the safety of products. Control of the distribution of narcotic drugs is carried out under the Opium and Narcotic Drug Act. Expenditures for "Inspection and Enforcement Services" rose from \$864,374 in 1947-48 to \$3,034,427 in 1958-59.

Significant increases have also occurred in the national health grants program under which the federal government makes grants to the provinces for a variety of purposes. In 1947-48, \$219,000 was spent under the one grant, the Venereal Disease Control Grant. Since that date grants have been introduced for the following purposes: care of crippled children, training of professional personnel, hospital construction, mental health, tuberculosis control, public health research, general public health, cancer control, laboratory and radiological services, medical rehabilitation, and child and maternal health. Federal payments to the provinces totalled \$45.9 million in 1958-59.

Grants to voluntary health agencies amounted to \$167,450 in 1958-59 compared to \$146,675 in 1947-48.

Included in the group "Miscellaneous" of Appendix 3 are expenditures on medical research and education made by the Department of Veterans Affairs, grants-in-aid for medical research by the National Research Council, and expenditures by the Department of Public Works on buildings used for health purposes. Federal outlays under this group have varied considerably over the years.

### Welfare Services

Federal expenditures for welfare nearly doubled in the twelve year period under review, rising from \$23 million in 1947-48 to \$42 million in 1958-59. The ratio of welfare services to total federal expenditures on health and social welfare, however, decreased by about one-half between 1947-48 and 1958-59. Except for 1948-49 when the ratio rose to 5.5 per cent and a small rise in 1956-57, the decline was uninterrupted; in 1958-59 only two per cent was devoted to welfare services compared to 4.1 per cent in 1947-48.

The most notable program is the national employment service which cost \$8.8 million in 1947-48 and \$17.6 million in 1958-59. The unemployment insurance program and the national employment service are jointly administered and their total administrative expenses are deemed for the purpose of this memorandum to be divided equally between them.

Amounts paid for the welfare of Indians and the operation of Indian Agencies rose from \$2.2 million in 1947-48 to \$11.9 million in 1958-59. Expenditures on the welfare of veterans and the other administrative services of the Department of Veterans Affairs deviated but little from \$10 million. Grants to the provinces for physical fitness disappeared in the interval, due to the repeal of the Physical Fitness Act. Grants to schools of social work were merged with the aid to universities payable by the Department of Finance. Grants to recognized Prisoners Aid Societies were introduced in 1948 and now amount to \$110,000 a year.

#### Provincial Distribution of Federal Expenditures on Health and Social Welfare, Fiscal Year 1958-59

The provincial distribution of federal expenditures on health and social welfare for the fiscal year 1958-59 is set out in Table 4 and Chart 2. Detailed figures concerning the major components can be found in Appendices 4 and 5.

Although federal expenditures on health and social welfare averaged for the whole country \$121 per capita, in only three provinces, Ontario, Alberta and particularly Quebec were they below that figure. Quebec at that time was not participating in the federal-provincial programs of unemployment assistance and hospital insurance; the proportion of the population receiving veterans' payments was also comparatively small. On the other hand, the proportionately high expenditures in British Columbia on old age security and on veterans' benefits were factors producing in that province the largest federal expenditures per capita on health and social welfare.

The limitations of the data in Table 4 should be noted. For example, certain programs for Indians and Eskimos and for veterans are based upon administrative areas which do not exactly coincide with provincial boundaries. Adjustments were therefore required in the expenditure data and these are referred to in the appropriate footnotes of Appendices 4 and 5.

Figures for income maintenance programs and welfare services in Table 4 are slightly lower than the corresponding ones in Table 3. This is due to the fact that expenditures made outside Canada, for example, for veterans' pensions, treatment and prosthetic services, are excluded from Table 4. On the other hand, the figure for health services in 1958-59 appearing in Table 3 is slightly higher than the corresponding



figure in Table 4. This is because it was not possible to distribute, provincially, all the off-setting amounts received from non-veterans for treatment by the Department of Veterans Affairs.

Federal Tax Revenues and Expenditures on Health and Social Welfare, by Province, Fiscal Year 1958-59

A comparison of regional distribution of federal health and social welfare expenditures and of direct tax revenues for the fiscal year 1958-59 is shown in Table 5. It provides some indication of the redistributive effect of health and social welfare outlays made by the federal government in the various regions of Canada.

The proportion of federal direct tax revenues derived from offices in the province of Quebec, 25.1 per cent, was just about equal to that province's share, 24.9 per cent, of total federal expenditures on health and social welfare.

In contrast, the Atlantic region provided 3.7 per cent of total tax revenues and received 12.0 per cent of the outlays on health and social welfare. The Prairie and Pacific regions provided the federal treasury with 12.7 and 9.4 per cent, respectively, of its direct tax revenues and received a somewhat larger share of the outlays on health and social welfare, 18.4 and 12.0 per cent respectively.

Since the Quebec region paid almost the same percentage of tax revenues as it received in health and welfare expenditures, the Ontario region must have paid a greater proportion than it received if the Atlantic, Prairie, and Pacific regions received more in health and welfare benefits than they paid in taxes. This is confirmed by the fact that nearly half of the direct tax revenue of the federal government came from the Ontario region which received about one third of federal outlays on health and social welfare.

The redistributive effect of government outlays on health and social welfare may also be measured by the percentage which federal health and welfare expenditures in any region form of the direct tax revenues collected in that region.

For the Quebec region the proportion was 75.9 or almost the same figure that applied to the country as a whole, namely, 76.4 per cent. The Atlantic region received 250.6 per cent, the Prairie 111.2 per cent and the Pacific region, 98.0 per cent, each being greater than the national figures.

On the other hand, the Ontario region received in federal health and social welfare payments 50.6 per cent of the amount it provided in direct tax revenues or approximately two-thirds of the percentage applicable to the whole country..

TABLE 4 FEDERAL EXPENDITURES ON HEALTH AND SOCIAL WELFARE, BY PRINCIPAL COMPONENT AND BY PROVINCE, FISCAL YEAR 1958-59

Component	Nfld.	P.E.I.	N.S.	N.B.	Que.	Ont.	Man.	Sask.	Alta.	B.C.	Yukon and N.W.T.	Canada (a)
Expenditures in thousands of dollars												
Income Maintenance Benefits	52,024	13,512	86,032	71,881	465,589	599,703	96,163	99,907	118,302	206,417	1,471	1,811,001
Administration(b)	797	182	1,292	1,050	8,886	10,557	1,614	2,079	2,414	2,819	60	31,749
Total	52,821	13,694	87,323	72,931	474,474	610,260	97,777	101,986	120,716	209,236	1,532	1,842,750
Health Services	4,334	876	7,375	4,753	31,241	51,152	16,919	15,886	19,457	29,705	3,743	155,441
Welfare Services	907	247	1,832	1,481	10,727	12,941	2,912	2,918	3,047	4,660	469	42,140
Total	58,062	14,816	96,531	79,165	516,443	674,353	117,607	120,790	143,220	243,600	5,744	2,073,331
Per Capita Expenditures in dollars(c)												
Income Maintenance	120.60	136.94	122.99	126.40	97.15	105.16	112.39	114.85	100.51	135.52	46.41	108.09
Health Services	9.90	8.76	10.39	8.24	6.40	8.81	19.45	17.89	16.20	19.24	113.42	10.88
Welfare Services	2.07	2.47	2.58	2.57	2.20	2.23	3.35	3.29	2.54	3.02	14.22	2.47
Total	132.56	148.16	135.96	137.20	105.74	116.21	135.18	136.02	119.25	157.77	174.06	121.44

(a) Figures do not add exactly because of rounding. (b) Total comprises \$7,157,000 for family allowances and old age security pensions, \$109,000 for old age assistance, blindness and disability allowances, \$18,971,000 for unemployment insurance (excluding national employment services), \$733,000 for prairie farm assistance, and \$4,773,000 for Canadian Pension Commission and War Veterans Allowances Board. The provincial distribution of the administrative costs for family allowances, old age security pensions, old age assistance, and blindness and disability allowances is based upon the provincial distribution of estimated 1958 population. The distribution of the prairie farm assistance costs is proportional to the benefits paid in the provinces. (c) Based on estimated June 1958 population.

Sources: Appendices 4 and 5.



# CHART 2

## PER CAPITA FEDERAL EXPENDITURES ON HEALTH AND SOCIAL WELFARE, BY PROVINCE, FISCAL YEAR 1958-59

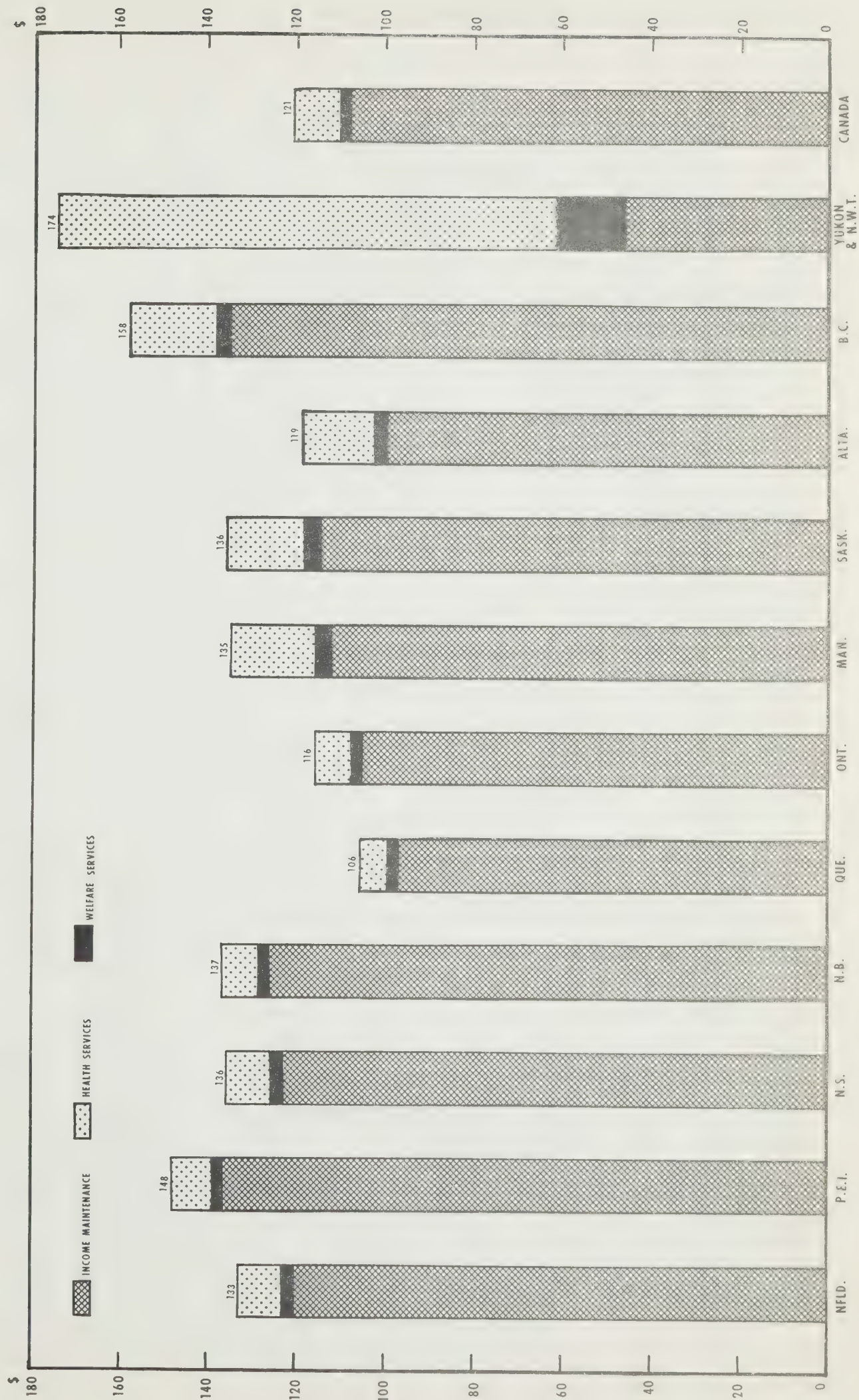


TABLE 5 REGIONAL DISTRIBUTION OF FEDERAL HEALTH AND SOCIAL WELFARE EXPENDITURES  
AND OF DIRECT FEDERAL TAXES, FISCAL YEAR 1958-59

Region	Direct Federal Tax Revenue(a)		Federal Health and Social Welfare Expenditures(b)		Federal Health and Social Welfare Expenditures as Percentage of Direct Tax Revenue
	Amount (\$000,000)	Per Cent	Amount (\$000,000)	Per Cent	
Atlantic	99.2	3.7	248.6	12.0	250.6
Quebec	680.1	25.1	516.4	24.9	75.9
Ontario	1,332.3	49.2	674.4	32.6	50.6
Prairie	343.3	12.7	381.6	18.4	111.2
Pacific(c)	254.5	9.4	249.3	12.0	98.0
Canada	2,709.5	100.0	2,070.3	100.0	76.4

(a) Comprises federal revenue from individual and corporate income taxes (including old age security taxes), non-resident taxes and succession duties.

(b) Includes administrative costs.

(c) Comprises British Columbia and the Yukon and Northwest Territories.

Sources: Table 4 of this memorandum and Department of National Revenue, Annual Report for the Fiscal Year Ended March 31, 1959.



CHAPTER III

PROVINCIAL EXPENDITURES ON HEALTH AND SOCIAL WELFARE

Summary

The growth in provincial outlays on health and social welfare in the period 1926-27 to 1958-59 is shown in Table 14 but caution must be exercised when comparing government expenditures over a long period of time unless allowance is made for population changes and currency depreciation in the period under review. In 1926-27, a total of \$29 million was spent by provincial governments in these fields. Expenditures amounted to \$179 million in 1947-48 and to \$627 million in 1958-59. In other words, provincial outlays on health and social welfare in 1958-59 were almost 22 times greater than they were in 1926-27.

In Table 6 total and per capita provincial expenditures on health and social welfare are expressed in 1958 values for a number of selected years. When expressed in 1958 values the 1958 figure is only 13 times the amount spent in 1926-27. When total expenditures are deflated for both price changes and population growth, the 1958-59 figure is about seven times that for 1926-27.

Provincial expenditures on health and social welfare are analyzed in this chapter for the twelve-year period from 1947-48 to 1958-59. A review is first made of the components of health and social welfare and of the expenditures on these components at the beginning and end of the period. This is followed by a review of their place in the total expenditure pattern of provincial governments, a summary of per capita expenditures on health and social welfare by each government over the twelve-year period, and finally by a study of these expenditures by function and by province for the fiscal year 1958-59.

All expenditures are on a "net" basis. The provinces spend on health and social welfare considerable amounts which they receive from other than their own tax sources. In particular, these revenues include institutional revenues, grants-in-aid and shared-cost contributions from other governments, chiefly the federal government, and other receipts, such as interest. The deduction of these amounts from gross expenditures leaves net expenditures, the concept used here. While the "gross" presentation emphasizes the administrative burden of services, the "net" figures reveal the magnitude of the expenditures for which the provincial governments themselves must raise the necessary revenues.

TABLE 6 TOTAL AND PER CAPITA PROVINCIAL EXPENDITURES ON HEALTH AND SOCIAL WELFARE, CURRENT VALUES AND 1958 VALUES, SELECTED FISCAL YEARS 1926-27 TO 1958-59

Fiscal Year	Total Expenditures on Health and Social Welfare		Per Capita Expenditures on Health and Social Welfare		Consumer Price Index <sup>(a)</sup>	
	Current Value	1958 Value	Current Value	1958 Value	Current Value	1958 Value
	(Millions of dollars)		\$	\$		
1926-27	28.6	47.1	3.03	4.99	75.9	60.7
1933-34	75.9	161.5	7.14	15.19	58.8	47.0
1939-40	114.3	226.2	10.14	20.07	63.2	50.5
1944-45	109.8	184.1	9.19	15.42	74.6	59.6
1949-50	274.9	343.9	20.48	25.63	100.0	79.9
1954-55	435.4	468.7	28.48	30.66	116.2	92.9
1955-56	463.3	497.9	29.51	31.73	116.4	93.0
1956-57	496.9	526.4	30.90	32.73	118.1	94.4
1957-58	572.1	587.1	34.49	35.41	121.9	97.4
1958-59	627.4	627.4	36.80	36.80	125.1	100.0

(a) Consumer Price index figures relate to calendar years.

Sources: Table 14 and Dominion Bureau of Statistics, Canadian Statistical Review, 1959 Supplement, page 58, Ottawa, Queen's Printer, 1960.

In an analysis of provincial expenditures on health and social welfare, it is appropriate to acquaint the reader with the content of each of the major components used in the study. Table 7 sets out by function the provincial expenditures on health and social welfare for the fiscal year 1947-48 and for the years 1957-58 and 1958-59.



### Components of the Health Function

Under the "general health" function are grouped the general responsibilities of the provincial health departments including administration, planning, research and statistics, personnel training and vital statistics.

The "public health" item comprises the following public health services: environmental health which includes sanitation, food and milk control, industrial health, communicable disease control, mental health other than hospital care, cancer control other than hospital and medical care, services for poliomyelitis and alcoholism, maternal and child health services including school health services, public health nursing services, health education, dental health services, laboratory services and local health services.

Under "medical, dental and allied services" are grouped expenditures for physicians' services, nursing services, dental care and pharmaceutical care together with the administrative cost of these services. Included in this item are the costs of health service plans for recipients of public assistance.

In the "hospital care" item are expenditures for general hospitals, mental hospitals and tuberculosis institutions. Such expenditures include those for the administration of provincially-owned hospitals, payments to hospitals for services, and grants to hospitals for maintenance and construction. Expenditures on hospital planning facilities and the administration of hospital care plans are also included.

The great increase in expenditures in hospital care since 1947-48 as shown in Table 7 perhaps requires some explanation. Before the advent of the federal Hospital Insurance and Diagnostic Services Act of 1957, four provinces had hospital care programs providing a varying range of hospital care benefits to all or a portion of their residents. British Columbia has been operating a comprehensive public hospital insurance service since January 1, 1949. Benefits include public-ward care and basic auxiliary services. The scheme was financed originally through premiums but, since 1954, the revenues have been obtained from the general revenues of the province, municipal per diem grants, part of the proceeds of the Social Services Tax of five per cent, and charges to patients of \$1.00 a day.

Alberta had developed a municipal hospital plan supplemented by a maternity hospitalization plan. All ratepayers in Alberta's Municipal Hospital Districts which elected to come under the plan were automatically covered. Cost of the program was shared about equally by the municipality and the province with the patient contributing \$1.00 a day for room and board, and \$1.00 a day for special services.

TABLE 7 PROVINCIAL EXPENDITURES ON HEALTH AND SOCIAL WELFARE, BY FUNCTION, FISCAL YEARS 1947-48, 1957-58, AND 1958-59

(In millions of dollars)

Function	1947-48	1957-58	1958-59
<u>Health</u>			
General Health.....	2.2	6.2	6.7
Public Health.....	8.9	20.8	24.2
Medical, Dental and Allied Services.....	2.6	10.4	11.8
Hospital Care.....	64.5	264.6	287.5
Medical Aid and Hospitalization under Workmen's Compensation..	9.2	29.6	32.4
Total, Health.....	87.4	331.6	362.7
<u>Social Welfare</u>			
Aid to Aged Persons.....	24.2	54.5	52.4
Aid to Blind Persons.....	0.8	2.0	2.2
Aid to Unemployed Employables and Unemployables(a).....	9.2	30.1	39.8
Mothers' Allowances.....	12.2	31.1	38.8
Cash Benefits under Workmen's Compensation.....	40.1	76.6	80.0
Child Welfare.....	2.2	19.9	23.2
Other.....	3.3	26.3	28.4
Total, Social Welfare.....	91.9	240.4	264.7
Health and Social Welfare.....	179.3	572.1	627.4

(a) The provincial share of disability allowances is included in this item.

Sources: Department of National Health and Welfare, Government Expenditures and Related Data on Health and Social Welfare 1947 to 1953, Table 9; and Appendix 10 of this publication.



The Saskatchewan Hospital Services Plan, which came into effect on January 1, 1947, provides virtually complete in-patient care on a public ward basis. The plan was financed about equally from general revenues including one-third of the proceeds from the three per cent Education and Hospitalization tax, and personal premiums.

For many years prior to 1957, Newfoundland had been operating its own provincial Cottage Hospital Program which covered over one-third of the population of the province. The program provided complete hospital and medical care to families in the "outport" areas. Most of the cost of the program was provided by the province and the remainder from compulsory premiums.

With the advent of the federal Hospital Insurance and Diagnostic Services Act in April 1957, the provinces already providing services amended their programs to the extent necessary to receive grants under the terms of the new Act. By the end of 1959, all provinces except Quebec had agreements with the federal government under the Hospital Insurance and Diagnostic Services program. Prior to January 1961, when the Quebec hospital insurance program commenced, hospital care in that province was available to indigent persons under the Quebec Public Charities Act, with per diem rates being shared by the province, the municipality and the institutions providing care.

Under "medical aid and hospitalization" are included expenditures by Workmen's Compensation Boards on medical aid and hospitalization provided for injured workmen.

#### Components of the Social Welfare Function

Under the function "aid to aged persons" are the provincial share of the costs of old age assistance, and expenditures on homes for the aged. The provinces either administer homes for the aged or make grants to organizations which administer them. Included in this item also are the amounts by which a province reimburses a municipality for the maintenance of older persons in boarding or nursing homes. A number of recipients of old age security pensions and old age assistance are in receipt of supplementary allowances paid by certain provinces and the expenditure on this program is also included here.

"Aid to blind persons" includes the provincial share of the cost of blindness allowances, supplementary allowances paid by certain provinces to the recipients of blindness allowances, and grants made to societies which assist the blind.

"Aid to unemployed employables and unemployables" includes a variety of schemes under which general assistance is provided on a means-test basis to needy persons and their dependents who cannot qualify for any other forms of aid. It also includes payments to persons whose benefits under other programs are not considered adequate. General assistance is given for food, clothing, shelter and utilities, but may also cover incapacitation or rehabilitative allowances, post-sanatorium allowances, boarding or nursing home care. Except in Newfoundland, expenditures in this area are generally made by the municipalities with some reimbursement by the provincial government. All provinces now have made agreements - in 1958-59, Quebec had not yet signed an agreement - with the federal government under the federal Unemployment Assistance Act, through which the provinces are reimbursed by the federal government for 50 per cent of the approved provincial and municipal expenditures on unemployment assistance.

"Mothers' allowances" payments are made to mothers who are deprived of the breadwinner and who are unable to maintain their dependent children. Allowances are generally available to mothers who are widowed or whose husbands are mentally incapacitated and, except in Alberta, to mothers whose husbands are physically disabled and unable to support their families. In some provinces they are available to mothers whose husbands are in penal institutions, deserted wives, unmarried mothers and foster mothers. In most provinces, mothers' allowances are administered as separate programs; in British Columbia, mothers allowances have been integrated with the general assistance program.

Cash benefits paid by Workmen's Compensation Boards are compensation paid to injured workmen and their dependents and to the survivors of workers killed in the course of employment. Although the costs of the provincial workmen's compensation programs are financed solely by a levy on employers, the compulsory nature of the legislation requires that they be included in any discussion of government expenditures on health and welfare.

The "child welfare" item comprises expenditures on the administration and supervision of Children's Aid Societies, for the maintenance of children by them, and grants to orphanages and day nurseries. Also included are expenditures of a general nature such as those for administration, research statistics, and the planning of child welfare services.

"Other social welfare" contains general expenditures on the administration and supervision of welfare services, research, planning and statistics, and the expenses of the general family services.



The Place of Health and Social Welfare in the Expenditures of Provincial Governments, Fiscal Years 1947-48 to 1958-59

Table 8 sets out, for all provinces combined, the amounts spent each year from 1947-48 to 1958-59 by their governments on health and social welfare in relation to all their functions. This is illustrated graphically in Chart 3.

Total provincial expenditures on health and social welfare increased steadily, rising from \$179.3 million in 1947-48 to \$627.4 million in 1958-59, an increase of 250 per cent. The rate of increase was therefore slightly greater than that for net provincial expenditures on all functions which rose by 232 per cent in the same period.

In 1947-48 expenditures on social welfare were slightly larger than those for health. By 1958-59, outlays for health were over four times larger than in 1947-48, while those for social welfare were less than three times the earlier figure. Consequently, the relative situation had been reversed by 1958-59, with expenditures for health at \$363 million exceeding those for social welfare by almost \$100 million.

As a percentage of all provincial expenditures, those for health were in 1958-59 larger than in 1947-48, 15.5 per cent as against 12.4 per cent, although they had reached as much as 17.5 per cent in 1954-55. Expenditures on social welfare, on the other hand, declined in relation to expenditures on all functions, from 13.0 per cent in 1947-48 to 11.3 per cent in 1958-59.

Per Capita Expenditures

Provincial per capita expenditures on health and social welfare are presented in Table 9 and in Appendix 12, by province, from 1947-48 to 1958-59. For the last year the data are shown by province in graphical form in Chart 4.

Table 9 shows that per capita expenditures on health and social welfare for all provinces together have increased, steadily, from \$14.32 in 1947-48 to \$36.80 in 1958-59. In each province they have tended to rise irregularly over the years under study, with the rate of increase varying among provinces.

Provincial outlays per capita on health and social welfare are highest in the three western provinces and in Newfoundland. Differences among provinces, whether measured in absolute terms or on a per capita basis, stem from a

TABLE 8 PROVINCIAL EXPENDITURES ON HEALTH AND SOCIAL WELFARE, AMOUNTS  
AND PERCENTAGES, FISCAL YEARS 1947-48 TO 1958-59

(Amounts in millions of dollars)

Fiscal Year	Health		Social Welfare		Health and Social Welfare		Net Expenditures on All Functions(a)	
	Amount	Percent	Amount	Percent	Amount	Percent	Amount	Percent
1947-48 (b)	87.4	12.4	91.9	13.0	179.3	25.4	705.3	100.0
1948-49 (b)	114.2	13.4	104.1	12.2	218.3	25.5	854.9	100.0
1949-50	156.0	16.8	118.9	12.8	274.9	29.5	930.2	100.0
1950-51	171.8	17.2	128.4	12.9	300.1	30.0	998.9	100.0
1951-52	189.5	16.7	138.1	12.2	327.6	28.8	1,136.9	100.0
1952-53	210.4	16.4	147.9	11.5	358.3	28.0	1,281.2	100.0
1953-54	228.7	17.1	157.7	11.8	386.4	29.0	1,334.4	100.0
1954-55	256.7	17.5	178.7	12.2	435.4	29.7	1,466.1	100.0
1955-56	270.6	16.3	192.7	11.6	463.3	27.9	1,661.1	100.0
1956-57	287.7	15.4	209.2	11.2	496.9	26.6	1,869.5	100.0
1957-58.	331.6	15.5	240.4	11.2	572.1	26.7	2,143.2	100.0
1958-59	362.7	15.5	264.7	11.3	627.4	26.8	2,341.6	100.0

(a) Ordinary and capital expenditures, including expenditures on cash benefits and medical aid and hospitalization under workmen's compensation programs, but excluding debt retirement expenditures.

(b) Excludes Newfoundland.

Sources: Department of National Health and Welfare, Government Expenditures and Related Data on Health and Social Welfare 1947 to 1953, Table 9; and Appendix 10 of this publication.



# CHART 3

## PROVINCIAL EXPENDITURES ON HEALTH AND SOCIAL WELFARE: AMOUNT, AND PER CENT OF ALL PROVINCIAL EXPENDITURES, FISCAL YEARS 1947-48 TO 1958-59



TABLE 9 PER CAPITA (a) PROVINCIAL EXPENDITURES ON HEALTH AND SOCIAL WELFARE, BY PROVINCE, FISCAL YEARS 1947-48 TO 1958-59

Province	1947-48	1948-49	1949-50	1950-51	1951-52	1952-53	1953-54	1954-55	1955-56	1956-57	1957-58	1958-59
Newfoundland	\$ -	-	37.07	32.79	36.31	31.84	32.82	34.71	34.06	36.67	42.06	\$ 48.04
Prince Edward Island	9.89	13.21	16.37	17.38	16.20	13.26	14.86	18.62	20.01	19.23	19.80	23.54
Nova Scotia	11.52	13.05	15.04	17.15	17.92	14.69	17.81	18.63	19.13	21.68	23.62	29.45
New Brunswick	11.11	12.97	13.63	14.74	16.52	17.48	19.41	18.19	19.12	20.99	23.49	24.07
Quebec	11.69	13.68	14.84	16.57	16.22	18.77	20.22	23.21	24.48	25.03	30.64	33.02
Ontario	12.40	16.26	16.97	18.17	20.92	22.23	22.18	23.36	24.09	25.45	27.42	30.73
Manitoba	9.74	11.95	14.10	14.57	14.37	14.92	15.67	66.77	17.33	19.50	20.55	29.64
Saskatchewan	25.57	25.40	31.13	35.85	41.90	42.59	42.94	49.35	52.27	53.95	61.94	60.80
Alberta	12.18	15.41	20.09	23.04	21.82	23.96	30.42	34.01	38.42	39.66	43.39	46.76
British Columbia	30.77	34.88	52.12	52.22	55.24	59.14	58.99	63.90	62.31	64.31	66.44	60.02
Yukon and Northwest Territories (b)	-	-	-	-	-	-	-	19.22	18.90	31.81	37.00	22.75
Canada	14.32	17.05	20.48	21.93	23.43	24.88	26.03	28.48	29.51	30.90	34.49	36.80

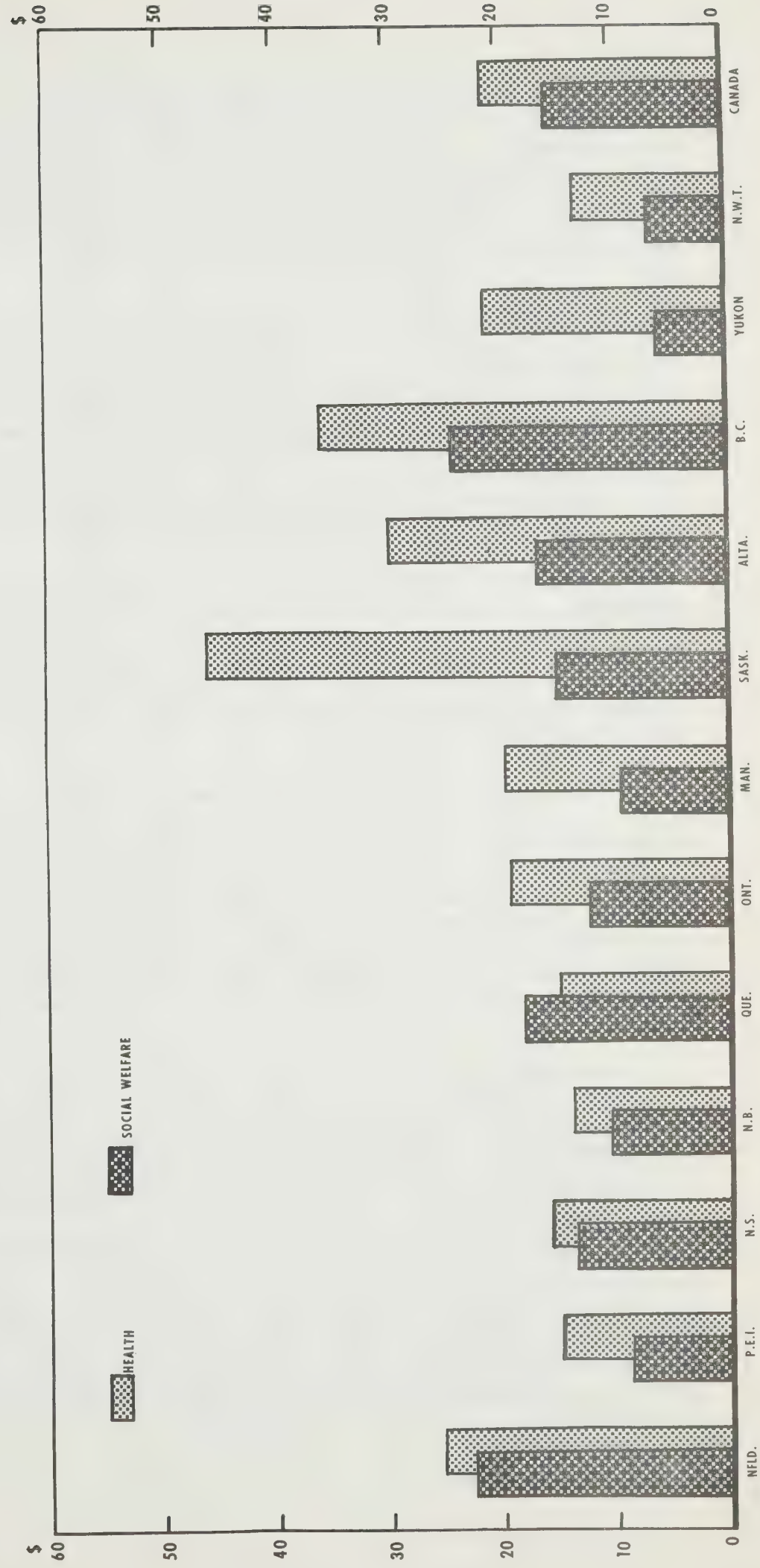
(a) Based on population of June of year in question.  
(b) Data not available for the years prior to 1954-55.

Sources: Department of National Health and Welfare, Government Expenditures and Related Data on Health and Social Welfare, 1947 to 1952, Table 14; and Appendix 12 of this publication.



# CHART 4

## PER CAPITA PROVINCIAL EXPENDITURES ON HEALTH AND SOCIAL WELFARE, BY PROVINCE, FISCAL YEAR 1958-59



number of causes such as the type and extent of programs in effect, the incidence of sickness, and variations in economic conditions and sociological factors. Another factor to be considered is the extent to which the municipalities have taken on or have been given responsibilities for health and social welfare, responsibilities which vary in degree from province to province. No allowance has been made in Table 9 for the change in the Consumer Price Index.

Expenditures by Function and Province, Fiscal Year 1958-59

Expenditures on the major health and social welfare functions for the fiscal year 1958-59 are presented in Table 10 for each province. Details for the fiscal years 1953-54 to 1958-59 are shown in Appendices 13 to 24 of this publication and for the fiscal years 1947-48 to 1952-53 in Appendices 6 to 15 of Government Expenditures and Related Data on Health and Social Welfare 1947 to 1953.

In every province except Quebec, expenditures for health exceeded those for social welfare. The principal reason for this is that in every province including Quebec, hospital care was the greatest single item. For all provinces combined, hospital care accounted for 79 per cent of the expenditures on health and for about 46 per cent of those on health and social welfare together.

Over 30 per cent of the amount all the provinces together spent on social welfare was devoted to the cash benefits paid under workmen's compensation legislation. Benefits of this type accounted for the largest sums in Nova Scotia, Ontario, Manitoba, Saskatchewan, and British Columbia. Aid to aged persons, which was the second largest function for all provinces collectively, ranked first in Prince Edward Island, New Brunswick and Alberta. The largest single social welfare program in Newfoundland was aid to the unemployed while in Quebec it was mothers' allowances.

The percentages of provincial outlays going to health and to social welfare are shown for the years 1953-54 to 1958-59 in Appendix 11 of this publication and for the six immediately preceding years in Table 13 of Government Expenditures and Related Data on Health and Social Welfare 1947 to 1953.

In 1958-59, 27 per cent of all provincial outlays went to health and social welfare, those for health accounting for 16 per cent and those for welfare for 11 per cent. For health and social welfare combined, the highest percentages were spent in Saskatchewan and Newfoundland with, respectively, 38 and 34 per cent, while the smallest proportion was spent in Prince Edward Island with 16 per cent. These are illustrated in Chart 5.



TABLE 10 PROVINCIAL EXPENDITURES ON HEALTH AND SOCIAL WELFARE, BY FUNCTION  
AND BY PROVINCE, FISCAL YEAR 1958-59

(In thousands of dollars)

Function	Nfld.	P.E.I.	N.S.	N.B.	Que.	Ont.	Man.	Sask.	Alta.	B.C.	Yukon	N.W.T.	Canada
<u>Health</u>													
General Health	229	64	77	345	1,920	1,951	497	500	311	835	13	-	6,742
Public Health	730	273	931	921	5,230	6,375	1,220	3,152	2,122	3,142	56	63	24,218
Medical, Dental and Allied Services	1,185	25	149	41	1,335	2,042	336	2,319	1,411	2,950	3	5	11,311
Hospital Care	8,829	1,087	9,604	6,157	56,954	82,656	14,466	33,301	29,313	44,225	206	196	287,496
Medical Aid and Hospital- ization Workers' Compensation	158	45	513	452	7,773	14,788	809	1,310	2,336	4,231	-	-	32,420
<u>Total, Health</u>	11,131	1,494	11,274	7,916	73,217	107,315	17,328	40,562	35,995	55,363	275	264	362,677
<u>Social Welfare</u>													
Aid to Aged Persons	1,910	327	1,780	2,052	12,177	11,170	1,889	3,140	6,308	11,608	14	39	52,411
Aid to Blind Persons	87	17	139	129	657	433	112	119	149	305	1	4	2,151
Aid to Unemployed													
Employables and Unemployables	6,013	174	940	553	8,415	9,594	1,531	2,091	3,160	6,951	39	24	33,793
Workers' Allowances	(b)	129	1,967	1,364	18,991	11,033	1,325	2,030	1,516	122	-	-	31,779
Cash Benefits, Workers' Compensation(a)	663	91	4,130	1,587	16,928	30,408	2,179	3,279	6,021	14,742	-	-	81,028
Child Welfare	441	65	606	210	10,703	5,475	572	956	1,641	2,203	24	20	23,216
Others	714	57	72	70	20,191	2,375	553	1,789	1,661	1,353	-	46	25,365
<u>Total, Social Welfare</u>	9,909	860	9,634	5,970	88,065	70,791	8,461	13,404	25,153	37,254	73	133	264,747
<u>Health and Social Welfare</u>	21,040	2,354	20,908	13,886	161,282	178,606	25,789	53,966	56,153	92,667	356	397	627,424
<u>Net Expenditures on all Expenditures(c) Exclusive of Debt Retirement</u>	62,351	14,524	90,979	72,967	557,732	787,132	100,809	142,102	223,387	285,557	2,143	2,434	1,311,621

a, Workers' compensation figures relate to calendar year.

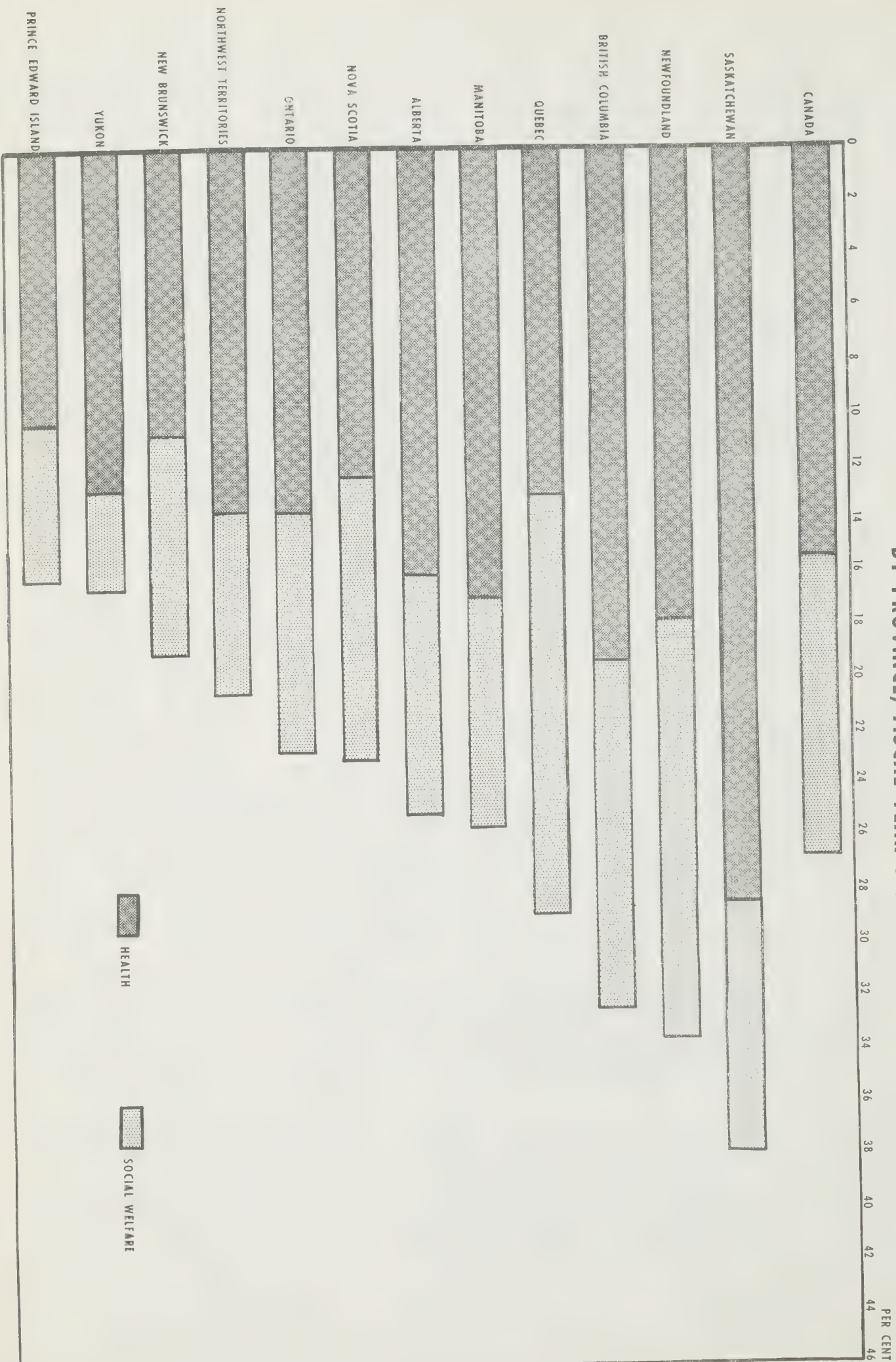
b, Workers' allowances payments are included under Aid to Unemployed Employables and Unemployables.

(c) Ordinary and capital expenditures, including expenditures on cash benefits, medical aid and hospitalization under provincial compensation programs.

Sources: Dominion Bureau of Statistics, Financial Statistics of Provincial Governments, Revenue and Expenditure, 1958-59, Ottawa, Queen's Printer, 1960, and data supplied by the National Income Section of the Dominion Bureau of Statistics.

# CHART 5

## PROVINCIAL EXPENDITURES ON HEALTH AND SOCIAL WELFARE AS PER CENT OF ALL PROVINCIAL EXPENDITURES, BY PROVINCE, FISCAL YEAR 1958-59





CHAPTER IV

MUNICIPAL EXPENDITURES ON HEALTH AND SOCIAL WELFARE

Trends, 1926 to 1958

Municipal expenditures on health and social welfare have shown from 1926 to 1958 a marked, though irregular, increase. In 1926, municipal outlays accounted for less than \$21 million, which represented approximately 21 per cent of the expenditures by all levels of government on health and social welfare as shown in Table 14. Municipal outlays increased sharply during the depression years. In 1933, for instance, municipal governments spent over \$57 million, or nearly three times as much as in 1926, a large portion of which was devoted to relief measures. As the depression was overcome, expenditures declined and in 1944 were a little more than \$40 million or 13.1 per cent of those of all levels of governments.

In the post war years, however, there has been an almost steady rise in total amounts: \$45 million in 1947, \$78 million in 1953 and \$110 million in 1958, constituting, respectively, 5.6, 4.7 and 3.9 per cent of all government health and welfare expenditures. While municipal outlays on health and social welfare are five times as great as 32 years earlier, municipalities are now spending relatively less than the other two levels of government.

Municipal per capita expenditures in 1958 were three times greater than in 1926, although they had fluctuated considerably in the interval. They rose from \$2.19 in 1926 to \$5.37 in 1933, and after a somewhat lengthy decline to less than \$3.50 in the early 1940's, rose to \$6.45 in 1958. There was a slight drop in the 1958 figure since outlays for hospital care declined in those provinces participating in the federal-provincial hospital insurance program.

In Table 11 municipal expenditures on health and social welfare have been adjusted by the Consumer Price Index and by population data. When adjusted by the price index, municipal expenditures on health and social welfare in 1958 were only three times, instead of five times, higher than those of 1926. When both price changes and population growth are taken into account, outlays in 1958 were found to be less than twice those in 1926.

It is interesting that the adjusted amounts spent by the municipalities were actually higher in 1933 than in 1958. Per capita amounts, in particular, were nearly twice as large, measured in 1958 values, in 1933 as they were in 1958, \$11.43 and \$6.45 respectively. This is a reflection of the fact that during the depression years, a large portion of the cost of relief measures was borne by the municipalities.

TABLE 11 TOTAL AND PER CAPITA MUNICIPAL EXPENDITURES  
ON HEALTH AND SOCIAL WELFARE, CURRENT VALUES  
AND 1958 VALUES, SELECTED YEARS 1926 TO 1958

Calendar Year	Expenditures on Health and Social Welfare				Consumer Price Index	
	Total		Per Capita		Current Value	1958 Value
	Current Value	1958 Value	Current Value	1958 Value		
	(Millions of Dollars)		\$	\$		
1926	20.7	34.1	2.19	3.61	75.9	60.7
1933	57.1	121.5	5.37	11.43	58.8	47.0
1939	48.9	96.8	4.34	8.59	63.2	50.5
1944	40.3	67.6	3.38	5.67	74.6	59.6
1949	47.4	59.3	3.53	4.42	100.0	79.9
1954	94.6	101.8	6.19	6.66	116.2	92.9
1955	97.1	104.4	6.19	6.66	116.4	93.0
1956	104.1	110.3	6.47	6.85	118.1	94.4
1957	112.6	115.6	6.79	6.97	121.9	97.4
1958	109.9	109.9	6.45	6.45	125.1	100.0

Sources: Table 14 and Dominion Bureau of Statistics,  
Canadian Statistical Review, 1959 Supplement,  
Ottawa, Queen's Printer, 1960, p. 58.

Municipal Expenditures on Health and Social Welfare, 1947  
to 1958

A lack of uniformity from year to year in the figures in Table 12 should be noted. Capital expenditures out of ordinary revenue and out of capital funds were not included for the years 1947 to 1952 but were for subsequent years. Capital expenditures out of capital funds for the province of Quebec were not available for any year. Figures for 1947 and 1948 show only gross amounts, in contrast to the net figures for succeeding years.



The following items have been excluded or deducted from gross expenditures in order to obtain a net figure: debt charges (debenture and funded debt), transfer payments received by municipalities from a province, and amounts spent on utilities and other municipal enterprises, including amounts spent on Quebec schools.

Table 12 and Chart 6 show that municipal expenditures on health and social welfare more than doubled between 1947 and 1958, rising from \$44.8 million to \$109.9 million. The peak was reached in 1957 with total amounts of \$112.6 million in that year. The rate of increase of municipal expenditures on health and social welfare has been, however, slower than that of all municipal expenditures. The percentage of all such expenditures in 1947 for health and social welfare was 9.9 per cent compared with 6.9 per cent in 1958. Most of this relative decline was borne by outlays for social welfare rather than those for health.

Municipal outlays on health rose from \$23.0 million in 1947 to \$75.0 million in 1958. There was in fact a decrease in 1958 over the preceding year, the total amount declining from \$81.0 million to \$75.0 million. During the last half of 1958, the federal government shared in the costs of hospital care and diagnostic services in five provinces, thus releasing some municipalities from some of their previous responsibility for such services.

Municipal Expenditures on Health and Social Welfare, by Province, 1958

The responsibilities of municipalities originate in provincial legislation, and the provinces have not uniformly assigned areas of health and social welfare to their municipalities. As measured in financial terms, this is revealed in Table 13 which shows that the ratio of expenditures on health to those on social welfare varies considerably from province to province, although in every province but Prince Edward Island outlays for health exceed those for social welfare.

Considerable variation also exists in the proportion of municipal expenditures allocated to health and social welfare together. In Newfoundland and Prince Edward Island less than one per cent is so spent, while in Nova Scotia and Saskatchewan the figure is over eight per cent, and in New Brunswick over 11 per cent.

TABLE 12 MUNICIPAL EXPENDITURES(a) ON ALL FUNCTIONS AND ON HEALTH AND SOCIAL WELFARE, CALENDAR YEARS 1947 TO 1958

(Amounts in millions of dollars)

Calendar year	Health(b)		Social Welfare		Health and Social Welfare		All Functions(c)	
	Amount	Per Cent	Amount	Per Cent	Amount	Per Cent	Amount	Per Cent
1947(a)	23.0	5.1	21.7	4.8	44.8	9.9	452.5	100.0
1948(a)	25.2	5.0	24.8	4.9	50.0	9.8	509.1	100.0
1949	27.6	5.1	19.8	3.7	47.4	8.8	541.2	100.0
1950	30.5	5.2	21.7	3.7	52.3	8.9	587.7	100.0
1951	35.0	5.7	24.6	4.0	59.6	9.7	618.1	100.0
1952	33.8	5.6	26.1	3.7	64.9	9.3	697.2	100.0
1953	51.3	5.1	27.1	2.7	78.4	7.8	1,010.2	100.0
1954	64.7	5.8	29.9	2.7	94.6	8.4	1,121.9	100.0
1955	64.7	5.5	32.4	2.8	97.1	8.3	1,172.7	100.0
1956	70.2	5.3	33.9	2.6	104.1	7.9	1,314.0	100.0
1957	81.0	5.4	31.6	2.1	112.6	7.5	1,498.3	100.0
1958	75.0	4.7	35.0	2.2	109.9	6.9	1,589.0	100.0

a Excludes capital expenditures out of ordinary revenue and capital expenditures out of capital funds for the years 1947 to 1952, but includes these amounts for the years 1953 to 1958 inclusive. Does not include capital expenditures out of capital fund for the Province of Quebec. (b) Excludes sanitation and waste removal. (c) Excludes expenditures on provision for debt retirement. (d) Gross expenditures.

Sources: (1) Dominion Bureau of Statistics, Financial Statistics of Municipal Governments, Revenue and Expenditure, Assets and Debt, for the years 1947 to 1952.

(2) Comparative Statistics of Public Finance, 1945 and 1951 to 1959. Federal, Provincial and Municipal Governments, Ottawa, 1959.

(3) Comparative Statistics of Public Finance, 1956 to 1960. Federal, Provincial and Municipal Governments, Ottawa, 1960.

(4) Unpublished data supplied by the Public Finance and Transportation Division.

(5) Quebec, Statistical Year Book, for the years 1950, 1951-52 and 1953.

(6) Distribution between health and social welfare was estimated for the years 1947 to 1950 by the Research and Statistics Division, Department of National Health and Welfare.



# CHART 6

## MUNICIPAL EXPENDITURES ON HEALTH AND SOCIAL WELFARE: AMOUNT, AND PER CENT OF ALL MUNICIPAL EXPENDITURES, FISCAL YEARS 1947 TO 1958

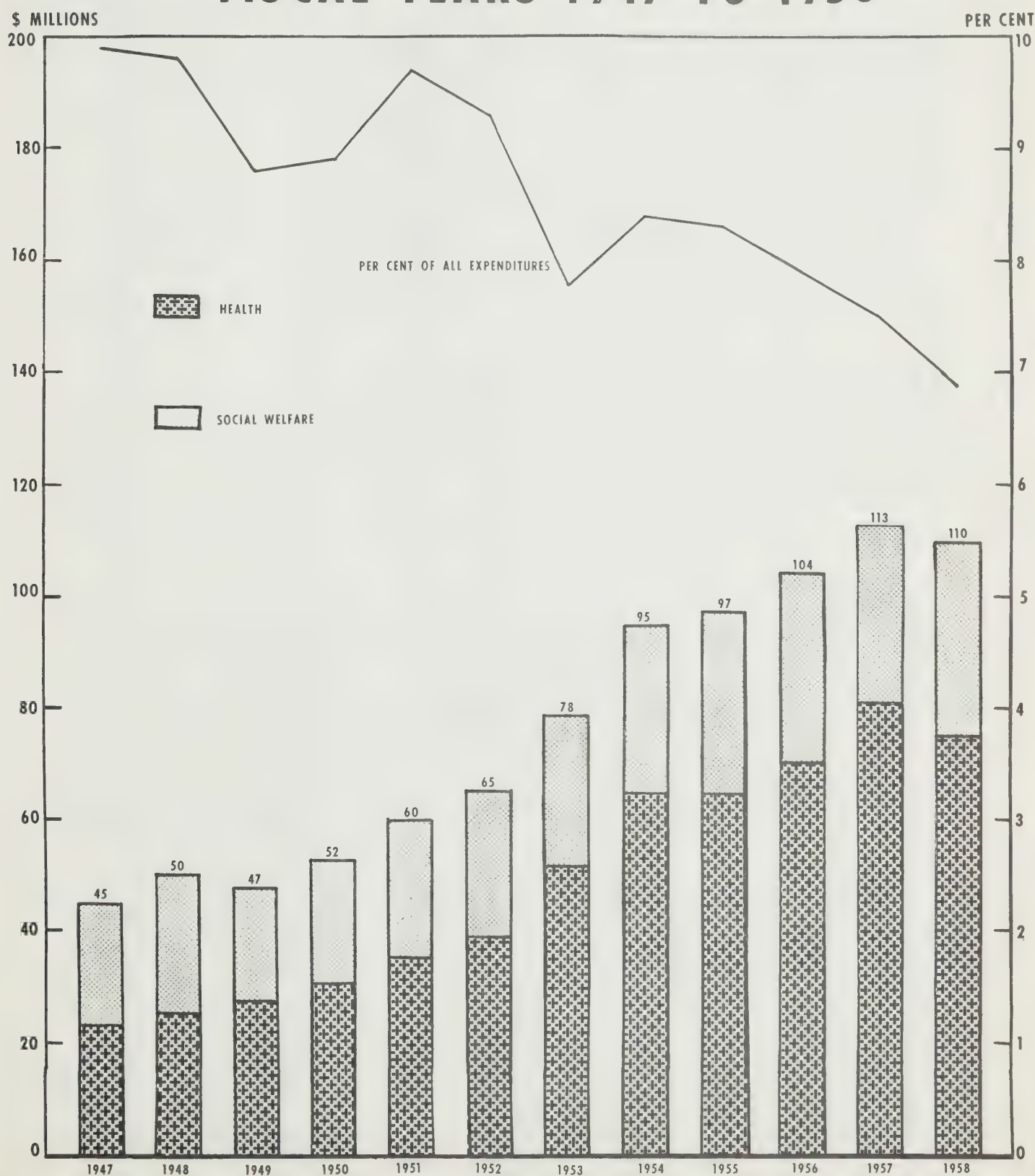


TABLE 13 MUNICIPAL EXPENDITURES(a) ON HEALTH AND SOCIAL WELFARE,  
BY PROVINCE, CALENDAR YEAR 1958

(In thousands of dollars)

Function	Nfld.	P.E.I.	N.S.	N.B.	Que. (b)	Ont.	Man.	Sask.	Alta.	B.C.	Yukon	N.W.T.	Canada
Health(c)	8	13	2,582	3,466	16,701	27,679	2,509	7,125	10,756	4,141	-	15	74,995
Social Welfare	-	19	1,256	1,029	3,580	21,715	1,479	902	1,672	2,593	-	14	34,259
Health and Social Welfare	8	32	3,838	4,495	20,281	49,394	3,988	8,027	12,428	6,734	-	29	109,254
Health and Social Welfare as Per Cent of all Functions	0.15	0.88	8.84	11.63	7.28	6.79	5.23	8.38	7.86	4.19	-	6.32	6.88
All Functions	5,416	3,651	43,410	38,655	278,436	727,263	76,198	95,791	158,133	160,817	305	459	1,588,534

(a) Gross current expenditures plus capital expenditures out of capital funds (except for utilities and municipal enterprises) less debenture debt charges recoverable, less grants-in-aid and shared-cost contributions and less expenditures on funded debt retirement.

(b) Does not include capital expenditures out of capital funds.

(c) Excludes sanitation and waste removal.

Sources: Dominion Bureau of Statistics, Financial Statistics of Municipal Governments, 1958, Ottawa, Queen's Printer, 1960; and information supplied by Public Finance and Transportation Division of that Bureau.



CHAPTER V

COMBINED FEDERAL, PROVINCIAL AND MUNICIPAL EXPENDITURES  
ON HEALTH AND SOCIAL WELFARE

Introduction

In the twelve months ended March 31, 1959, some \$2,822 million was spent on health and social welfare by all levels of government in Canada, or more than twenty-eight times the \$99 million expended in the fiscal year 1926-27.

This rise in expenditures was, however, neither smooth nor regular. At times outlays increased by leaps and bounds; at others, they declined for a succession of years. The respective shares of federal, provincial and municipal expenditures also changed constantly, and health expenditures have not always evolved in the same pattern as those for social welfare.

Data used in Table 14 have been drawn from a variety of sources. The figures are not exactly comparable from year to year, especially those dealing with municipal expenditures, since the definition of health and social welfare outlays has not always been the same. The gaps in the years between 1926 and 1937 are due to the absence of figures on health and social welfare for those years.

An analysis is first made of expenditures on health and social welfare from the point of view of total amounts, percentage distribution between levels of governments, and per capita amounts. This is followed by a review of expenditures on health and on social welfare by level of government. Expenditures for the fiscal year 1958-59 are then analyzed by province and by level of government.

Expenditures on Health and Social Welfare, Fiscal years  
1926-27 to 1958-59

Net combined federal, provincial and municipal expenditures on health and social welfare are set out in Table 14 for the fiscal years 1926-27, 1930-31, 1933-34, and for each year from 1937-38 to 1958-59. For each level of government there are shown the total amount spent, the percentage borne by that level, and the per capita amount.

Expenditures on health and social welfare at each level of government rose during the depression years and declined in absolute terms during the early years of the war. As data are not available for each of the depression years, it is not possible to locate with accuracy the position of the peaks. For the federal government the year 1939-40 appears to be the highest of the years surrounding it. Provincial expenditures began to decline in 1938-39 and municipal expenditures in 1937-38, although it is not known if expenditures were higher in some years for which the data are not shown.

The proportion of expenditures on health and social welfare borne by each level of government varied considerably from 1926-27 to 1944-45, as may be seen from Table 14 and perhaps more readily from Chart 7. The provincial governments bore a larger proportion of such expenditures during the depression years and the early years of the war, than they had in 1926-27. Both the federal and municipal proportions were lower in 1942-43 than they had been in 1926.

Since the end of World War II, expenditures on health and social welfare have grown rapidly. In 1945-46<sup>(1)</sup> they amounted to \$574 million, more than twice the figure for two years earlier. By 1950-51 the outlays were almost double those in 1945-46. By 1956-57 they had nearly doubled again, amounting to about \$2 billion, and by 1958-59 they amounted to over \$2.8 billion or about five times those in 1945-46.

In the post-war period, the greatest increase in expenditures on health and social welfare has been at the federal level where expenditures in 1958-59 were about 13 times greater than in 1944-45. Provincial and municipal expenditures have also grown rapidly but at a somewhat lower rate, about six times in the case of provincial expenditures and more than two and a half in the case of municipal. The more rapidly growing federal expenditures have, of course, resulted in the federal government bearing a much larger proportion of the expenditures than it had borne earlier. This is indicated in both Table 14 and Chart 7. The federal proportion was about 74 per cent, the provincial 22 per cent and the municipal less than 4 per cent in 1958-59.

In the chapter on federal expenditures, an indication was given of the programs which have been introduced in recent years. Outlays on these have accounted for the increased

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(1) Family allowances were first paid in July 1945, and veterans' re-establishment benefits were introduced in the same year.



TABLE 14 GOVERNMENT EXPENDITURES ON HEALTH AND SOCIAL WELFARE: TOTAL AMOUNT, PERCENTAGE DISTRIBUTION, AND PER CAPITA AMOUNT, BY LEVEL OF GOVERNMENT, FISCAL YEARS 1926-27, 1930-31, 1933-34 AND 1937-38 TO 1958-59

Fiscal Year	Total Amount		Percentage		Per Capita Amount(a)							
	Federal Provincial(b) Municipal(c) All Levels	Federal Provincial(b) Municipal(c) All Levels	Federal Provincial(b) Municipal(c) All Levels	Federal Provincial(b) Municipal(c) All Levels	Federal Provincial(b) Municipal(c) All Levels	Federal Provincial(b) Municipal(c) All Levels						
	(millions of dollars)				\$	\$						
1926-27	49.7	28.6	20.7	99.0	50.2	28.9	20.9	100.0	5.26	3.03	2.19	10.43
1930-31	73.0	52.2	31.5	156.8	46.6	33.3	20.1	100.0	7.16	5.11	3.09	15.36
1933-34	91.5	75.9	57.1	230.5	42.3	32.9	24.3	100.0	9.17	7.14	5.37	21.63
1937-38	127.4	127.8	54.4	309.6	41.1	41.3	17.6	100.0	11.53	11.57	4.93	28.03
1938-39	132.3	123.2	51.6	307.1	43.1	40.1	16.8	100.0	11.86	11.04	4.63	27.53
1939-40	154.1	114.3	48.9	317.2	48.6	36.0	15.4	100.0	13.67	10.14	4.34	28.15
1940-41	124.2	87.3	43.6	255.1	48.7	34.2	17.1	100.0	10.91	7.67	3.83	22.41
1941-42	117.9	87.4	38.7	234.0	46.1	37.4	16.5	100.0	9.38	7.60	3.36	20.34
1942-43	112.7	89.0	38.3	230.0	44.6	38.7	16.6	100.0	8.81	7.64	3.28	19.73
1943-44	121.7	96.5	36.9	259.1	47.0	38.0	15.0	100.0	10.32	8.35	3.29	21.96
1944-45	157.5	109.8	40.3	307.6	51.2	35.7	13.1	100.0	13.19	9.19	3.38	25.76
1945-46	120.5	120.5	42.6	573.8	71.6	21.0	7.4	100.0	34.01	9.98	3.53	47.53
1946-47	139.7	139.7	48.1	738.5	74.6	18.9	6.5	100.0	44.80	11.37	3.91	60.53
1947-48	169.5	179.3	44.8	793.5	71.8	22.6	5.6	100.0	45.46	14.31	3.57	63.35
1948-49	218.3	218.3	50.0	912.7	70.6	23.9	5.5	100.0	50.34	17.05	3.91	73.25
1949-50	274.9	274.9	47.4	1,061.1	69.6	25.9	4.5	100.0	55.04	20.48	3.53	79.05
1950-51	758.1	300.1	52.3	1,110.5	68.3	27.0	4.7	100.0	55.38	21.93	3.82	81.13
1951-52	843.0	327.6	59.6	1,230.2	68.5	26.6	4.8	100.0	60.28	23.43	4.26	87.95
1952-53	1,118.0	358.3	64.9	1,541.1	72.5	23.2	4.2	100.0	77.61	24.87	4.50	106.95
1953-54	1,205.8	386.4	78.4	1,673.7	72.2	23.1	4.7	100.0	81.43	26.03	5.28	112.71
1954-55	1,341.3	435.4	94.6	1,871.3	71.7	23.3	5.1	100.0	87.74	28.48	6.19	122.11
1955-56	1,346.9	463.3	97.1	1,907.3	70.6	24.3	5.1	100.0	85.80	29.51	6.19	122.11
1956-57	1,402.5	496.9	104.1	2,003.5	70.0	24.8	5.2	100.0	87.21	30.90	6.47	127.33
1957-58	1,755.1	572.1	112.6	2,439.8	71.9	23.4	4.6	100.0	105.80	34.49	6.79	135.53
1958-59	2,084.7	627.4	109.9	2,822.0	73.9	22.2	3.9	100.0	122.28	36.80	6.45	145.53

(a) Based on population of year in question.

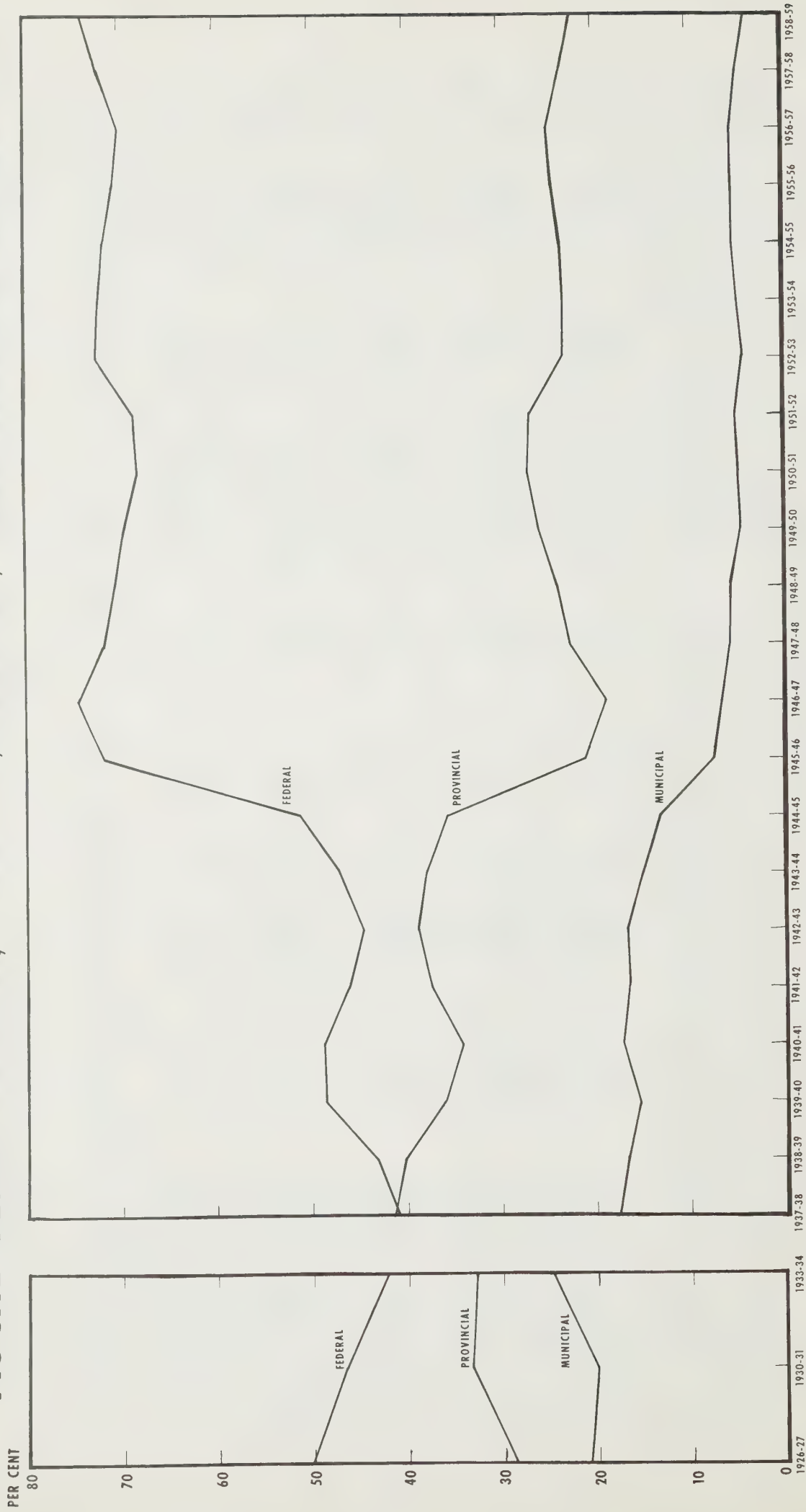
(b) For earlier years, some provinces used fiscal years other than that ended March 31. Data include workmen's compensation payments. Fiscal years are usually the calendar years. Up to and including 1952-53, capital expenditures not included. From 1953-54 on, capital expenditures out of capital funds not included for Quebec.

Sources:

- (1) Report of the Royal Commission on Dominion-Provincial Relations, Book III Documentation, 1940, Table 19;
- (2) Dominion-Provincial Conference on Reconstruction, Comparative Statistics of Public Finance, 1933, 1937, 1939, 1941, 1945, Table 10;
- (3) Dominion Bureau of Statistics, Financial Statistics of Provincial Governments, 1940 to 1946;
- (4) Department of Finance, Public Accounts, for the fiscal years 1937-38 to 1946-47;
- (5) Department of National Health and Welfare, Government Expenditures and Related Data on Health and Social Welfare, 1947 to 1952, Table 1;
- (6) Workmen's Compensation data were provided by the National Income Section of the Dominion Bureau of Statistics for the years 1926 to 1958;
- (7) Certain provincial and municipal items were provided by the Research Department of the Bank of Canada;
- (8) Tables 3, 8 and 12 of this publication for the fiscal years 1953-54 to 1958-59.

# CHART 7

## GOVERNMENT EXPENDITURES ON HEALTH AND SOCIAL WELFARE: PERCENTAGE DISTRIBUTION BY LEVEL OF GOVERNMENT, FISCAL YEARS 1926-27, 1930-31, 1933-34, AND 1937-38 TO 1958-59



Source: Table 14

proportion of health and social welfare expenditures borne by the federal government. In many of these programs, such as old age assistance, disability allowances, unemployment assistance and hospital insurance, the costs are shared with the provincial governments and, in some cases, with the municipalities. The expenditures of those governments have also grown. Programs such as unemployment insurance, family allowances and old age security are, however, entirely federal and as expenditures under these programs are very large they have been a major factor in the rapid growth of federal expenditures.

The increase in absolute expenditures should, however, be adjusted for growth in the population and, where possible, for changes in prices. In Table 14, the amounts spent per capita on health and social welfare are set out for each level of government. The rate of growth in per capita amounts is considerably less than in absolute amounts. For example, per capita expenditures in 1958-59 were about 16 times greater than in 1926-27, whereas for the absolute amounts the factor was over 28.

When the expenditures are further adjusted by means of the Consumer Price Index, the rate of growth over the years is even less. In Table 15 are shown the total and per capita expenditures in current values and in 1958 dollars. After adjustments have been made both for the growth in population and for the changes in prices, the outlays by all levels of governments combined in 1958-59 were less than ten times those in 1926-27.

#### Health Expenditures, Fiscal Years 1947-48 to 1958-59

Net expenditures on health are shown in Table 16 for each level of government for the fiscal years 1947-48 to 1958-59, together with the percentage distribution and the per capita expenditures. The absence of satisfactory data prevented the inclusion of figures for years back to 1926-27.

Outlays on health by all levels of government combined rose from \$167 million in 1947-48 to \$624 million in 1958-59. Health expenditures at the provincial level rose more rapidly from 1947-48 to 1958-59 than did those for federal and municipal governments. This is reflected in the percentage distribution which indicates that the provincial share rose from 52.3 to 58.2 per cent while the federal share declined from 34.0 to 29.8 per cent, and the municipal share from 13.8 to 12.0 per cent.



TABLE 15 TOTAL AND PER CAPITA EXPENDITURES BY ALL LEVELS OF GOVERNMENT ON HEALTH AND SOCIAL WELFARE: CURRENT VALUES AND 1958 VALUES, SELECTED FISCAL YEARS 1926-27 TO 1958-59

Fiscal Year	Total Expenditures on Health and Social Welfare		Per Capita Expenditures on Health and Social Welfare		Consumer Price Index(a)	
	Current Value	1958 Value	Current Value	1958 Value	Current Value	1958 Value
	\$000,000	\$000,000	\$	\$		
1926-27	99.0	163.1	10.48	17.27	75.9	60.7
1933-34	230.5	490.4	21.68	46.13	58.8	47.0
1939-40	317.2	628.1	28.15	55.74	63.2	50.5
1944-45	307.6	516.1	25.76	43.22	74.6	59.6
1949-50	1,061.1	1,328.0	79.05	98.94	100.0	79.9
1954-55	1,871.3	2,014.3	122.41	131.77	116.2	92.9
1955-56	1,907.3	2,050.9	121.50	130.65	116.4	93.0
1956-57	2,003.5	2,122.4	124.59	131.98	118.1	94.4
1957-58	2,439.8	2,504.9	147.07	151.00	121.9	97.4
1958-59	2,822.0	2,822.0	165.53	165.53	125.1	100.0

(a) Consumer Price index figures relate to calendar year.

Sources: Table 14 and Dominion Bureau of Statistics, Canadian Statistical Review, 1959 Supplement, page 58.

The figures for 1958-59 were influenced considerably by the introduction of the federal government's hospital insurance program. Federal outlays for health in that year were over 50 per cent greater than in 1957-58. The percentage distribution of expenditures among the levels of government was also changed by this development. The federal share rose from 22.3 to 29.8 per cent, while the provincial fell by over four points to 58.2 per cent and the municipal dropped from 15.3 to 12.0 per cent.

TABLE 16 GOVERNMENT EXPENDITURES ON HEALTH: TOTAL AMOUNT, PERCENTAGE DISTRIBUTION AND PER CAPITA AMOUNT, BY LEVEL OF GOVERNMENT, FISCAL YEARS 1947-48 TO 1958-59

Level of Government	1947-48	1948-49	1949-50	1950-51	1951-52	1952-53	1953-54	1954-55	1955-56	1956-57	1957-58	1958-59
	Total Amount (In \$000,000)											
Federal	56.8	59.9	69.3	72.2	81.7	87.6	94.0	100.5	103.3	112.0	118.3	125.3
Provincial(a)	87.4	114.2	156.0	171.8	189.5	210.4	228.7	256.7	270.6	287.7	331.6	362.7
Municipal	23.0	25.2	27.6	30.5	35.0	38.8	51.3	64.7	64.7	70.2	81.0	75.0
All Levels	167.2	199.3	252.9	274.5	306.1	336.8	374.0	421.8	438.6	469.9	550.9	623.5
	Percentage Distribution											
Federal	34.0	30.1	27.4	26.3	26.7	26.0	25.1	23.8	23.6	23.8	22.3	23.8
Provincial(a)	52.3	57.3	61.7	62.6	61.9	62.5	61.2	60.8	61.7	61.2	62.5	55.2
Municipal	13.8	12.6	10.9	11.1	11.4	11.5	13.7	15.3	14.7	14.9	15.3	12.0
All Levels	100.0	100.0	100.0	100.0	100.0	100.0	100.0	100.0	100.0	100.0	100.0	100.0
	Per Capita Amount in Dollars(b)											
Federal	4.53	4.68	5.16	5.27	5.84	6.08	6.33	6.57	6.58	6.96	7.13	10.30
Provincial(a)	6.98	8.92	11.62	12.55	13.55	14.61	15.41	16.79	17.24	17.89	19.99	21.23
Municipal	1.84	1.97	2.06	2.23	2.50	2.69	3.46	4.23	4.12	4.57	4.88	4.42
All Levels	13.35	15.57	18.84	20.05	21.89	23.38	25.19	27.59	27.94	29.22	32.00	36.57

(a) Includes expenditures by Workmen's Compensation Boards on medical aid and hospitalization.

(b) Based on population of June of the year in question.

Sources: Department of National Health and Welfare, Government Expenditures and Related Data on Health and Social Welfare 1947 to 1953, Table 3; and Table 12 and Appendices 2 and 10 of this publication.

Per capita expenditures rose less during the period than total expenditures, due to the continuous increase in population. Those at the federal level more than doubled in the 12-year period under review, those at the provincial level tripled, while municipal per capita expenditures have grown almost two and one-half times.

#### Social Welfare Expenditures, Fiscal Years 1947-48 to 1958-59

The data for social welfare found in Table 17. Expenditures on social welfare, which include income maintenance programs, rose from \$626 million in 1947-48 to \$2,199 million in 1958-59. At the end of the period federal outlays were more than three and one-half times those in 1947-48; provincial expenditures were almost three times greater, while those at the municipal level of government had increased by about 60 per cent.

In 1947-48 the federal government accounted for 81.9 per cent of the outlays, the provincial governments for 14.7 and the municipal for 3.5. The federal figure remained practically constant until the end of 1951-52, by which time the provincial figure had shown an increase and the municipal a decrease. In 1952-53 the impact of the old age security program was evident in that the federal share from that time on varied around 85 per cent and the provincial around 13 per cent.

Municipal per capita expenditures for social welfare were 18.5 per cent greater in 1958-59 than 11 years earlier. The provincial figure had more than doubled, while the federal amount was over two and one-half times greater.

#### Expenditures by All Levels of Government on Health and Social Welfare, by Province, Fiscal Year 1958-59

For the fiscal year 1958-59, expenditures by each level of government are shown by province in Table 18 and in Chart 8. The variations should be interpreted carefully since all provinces do not provide the same services. Also, the figures measure only the services provided by the governments; they do not measure the value of the services received by the population from other sources.

The percentage distribution of expenditures among the three levels of government was the same as noted in the first section of this chapter: 74 per cent for the federal government, 22 per cent for the provincial and 4 per cent for the municipal governments. No clear-cut pattern was noted among the individual provinces. The federal percentage was generally



TABLE 17 GOVERNMENT EXPENDITURES ON SOCIAL WELFARE: TOTAL AMOUNT, PERCENTAGE DISTRIBUTION  
AND PER CAPITA AMOUNT, BY LEVEL OF GOVERNMENT, FISCAL YEARS 1947-48 TO 1958-59

Level of Government	1947-48	1948-49	1949-50	1950-51	1951-52	1952-53	1953-54	1954-55	1955-56	1956-57	1957-58	1958-59
Total Amount (In \$000,000)												
Federal(a)	512.7	584.5	669.5	685.9	761.3	1,030.4	1,114.9	1,240.8	1,243.5	1,290.5	1,636.8	1,898.2
Provincial(b)	91.9	104.1	118.9	128.4	138.1	147.9	157.7	178.7	192.7	209.2	240.4	264.7
Municipal	21.7	24.8	19.8	21.7	24.6	26.1	27.1	29.9	32.4	33.2	31.6	35.0
All Levels	626.3	713.3	808.2	836.0	924.1	1,204.3	1,299.7	1,449.5	1,468.6	1,533.6	1,908.8	2,198.9
Percentage Distribution												
Federal(a)	81.9	81.9	82.8	82.0	82.4	85.6	85.8	85.6	84.7	84.2	85.7	86.1
Provincial(b)	14.7	14.6	14.7	15.4	15.9	12.3	12.1	12.3	13.1	13.6	12.6	12.3
Municipal	3.5	3.5	2.4	2.6	2.7	2.2	2.1	2.1	2.2	2.2	1.7	1.6
All Levels	100.0	100.0	100.0	100.0	100.0	100.0	100.0	100.0	100.0	100.0	100.0	100.0
Per Capita Amount in Dollars(c)												
Federal(a)	40.93	45.66	49.88	50.11	54.44	71.53	75.10	81.17	79.22	80.25	98.67	111.55
Provincial(b)	7.34	8.13	8.86	9.38	9.88	10.27	10.62	11.69	12.27	13.01	14.49	15.55
Municipal	1.73	1.94	1.48	1.59	1.76	1.81	1.82	1.96	2.07	2.11	1.91	2.05
All Levels	50.00	55.73	60.21	61.08	66.08	83.60	87.55	94.82	93.55	95.36	115.07	128.97

(a) Includes income maintenance payments, welfare services and grants.

(b) Includes expenditures by Workmen's Compensation Boards on cash benefits.

(c) Based on population of June of year in question.

Sources: Department of National Health and Welfare, Government Expenditures and Related Data on Health and Social Welfare 1947 to 1953. Table 2; and Table 12 of Appendices 3 and 10 of this publication.

TABLE 18 GOVERNMENT EXPENDITURES ON HEALTH AND SOCIAL WELFARE: TOTAL AMOUNT, PERCENTAGE DISTRIBUTION AND PER CAPITA AMOUNT, BY LEVEL OF GOVERNMENT AND BY PROVINCE, FISCAL YEAR 1958-59

Level of Government	Nfld.	P.E.I.	N.S.	N.B.	Que.	Ont.	Man.	Sask.	Alta.	B.C.	Yukon and N.W.T.	Canada (a)
	Total Amount (In \$000)											
Federal	58,062	14,816	96,531	79,165	516,443	674,353	117,607	120,790	143,220	243,600	5,744	2,070,351
Provincial <sup>(b)</sup>	21,040	2,354	20,908	13,886	161,282	178,606	25,789	53,986	56,153	92,667	753	627,424
Municipal	8	32	3,838	4,495	20,281	49,394	3,983	8,027	12,428	6,734	29	103,254
All Levels	79,110	17,202	121,277	97,546	698,006	902,353	147,384	182,803	211,801	343,001	6,526	2,807,029
	Percentage Distribution											
Federal	73.4	86.1	79.6	81.2	74.0	74.7	79.8	66.1	67.6	71.0	88.0	73.8
Provincial <sup>(b)</sup>	26.6	13.7	17.2	14.2	23.1	19.8	17.5	29.5	26.5	27.0	11.5	22.4
Municipal	(c)	0.2	3.2	4.6	2.9	5.5	2.7	4.4	5.9	2.0	0.4	3.9
All Levels	100.0	100.0	100.0	100.0	100.0	100.0	100.0	100.0	100.0	100.0	100.0	100.0
	Per Capita Amount in Dollars											
Federal	132.56	148.16	135.96	137.20	105.74	116.21	135.18	136.02	119.25	157.77	174.06	121.44
Provincial <sup>(b)</sup>	48.04	23.54	29.45	24.07	33.02	30.78	29.64	60.80	46.76	60.02	22.82	36.80
Municipal	0.02	0.32	5.41	7.79	4.15	8.51	4.58	9.04	10.35	4.36	0.88	6.41
All Levels	180.62	172.02	170.81	169.06	142.92	155.50	169.41	205.86	176.35	222.15	197.76	164.65

(a) Figures may not add exactly because of rounding.

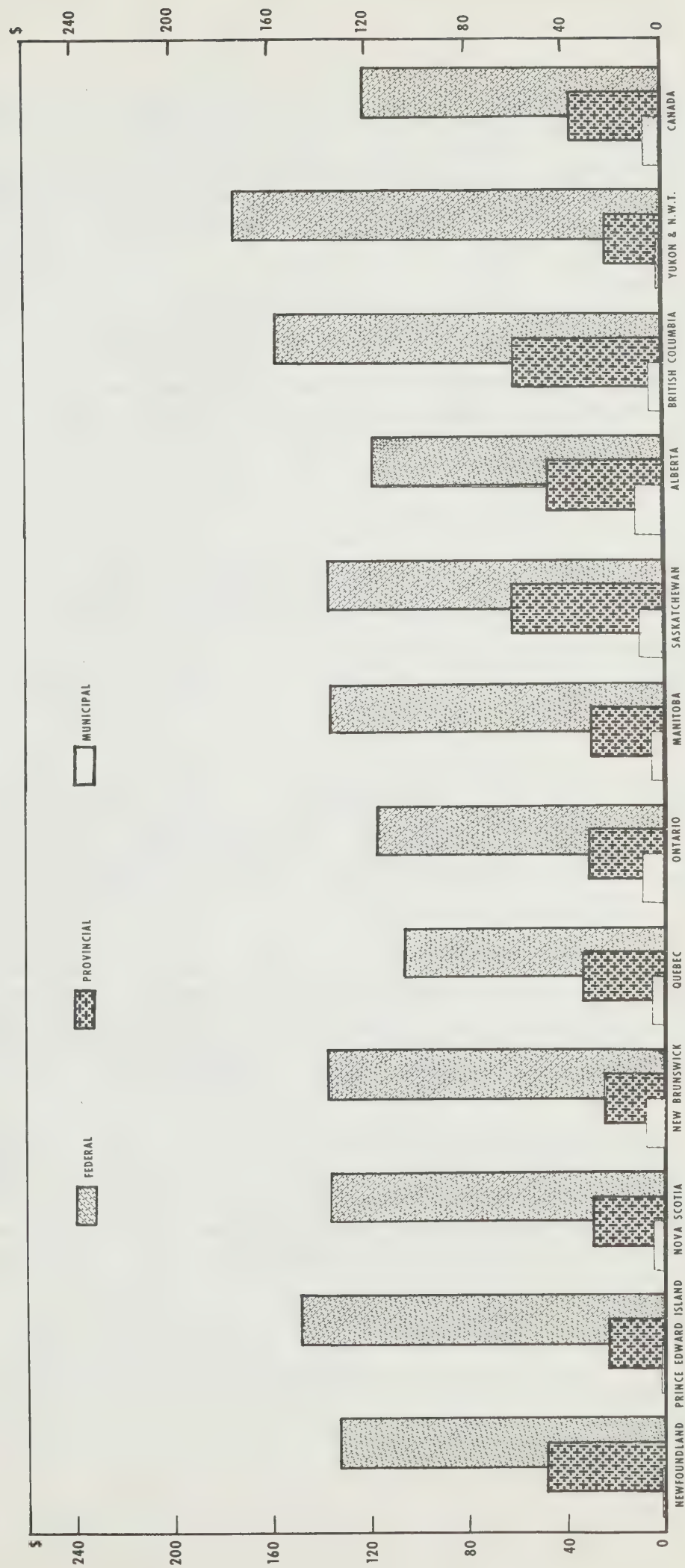
(b) Includes expenditures by Workmen's Compensation Board on cash benefits and medical aid and hospitalization.

(c) Less than 0.05 per cent.

Sources: Tables 4, 10 and 13.

# CHART 8

## PER CAPITA EXPENDITURES ON HEALTH AND SOCIAL WELFARE, BY LEVEL OF GOVERNMENT AND PROVINCE, FISCAL YEAR 1958-59



Source: Table 18



greater in the eastern and central provinces, including Manitoba, than in Saskatchewan, Alberta and British Columbia. Conversely, provincial expenditures were proportionately larger in the three western provinces than they were elsewhere, except in Newfoundland. The high provincial percentage for Newfoundland, 26.6 per cent, is due principally to the fact that few health and welfare expenditures are borne by the municipalities.

In no province was the municipal share greater than six per cent of the outlays of all governments on health and social welfare. It was lowest in Newfoundland, Prince Edward Island, and the Territories, 0.4 per cent or less, but relatively high in Alberta and Ontario, comprising 5.9 and 5.5 per cent, respectively, of expenditures of all levels of government in those provinces.

The largest per capita federal expenditures, \$174, the smallest provincial expenditures (less than \$23 per capita) and negligible per capita municipal expenditures were made in the Yukon and Northwest Territories. Of the ten provinces, British Columbia had the highest per capita federal expenditures, \$158, the second greatest provincial per capita expenditures, \$60, and municipal expenditures of \$4, for a total of \$222.

Per capita amounts were large also in Saskatchewan with a provincial per capita figure of \$61, and above-average federal and municipal amounts, \$136 and \$9, respectively. The province of Alberta had the highest municipal per capita figure, \$10, and the third largest provincial amount, \$47. However, the federal share \$119, was somewhat below the national average of \$121.

In the Atlantic provinces, and particularly in Prince Edward Island, federal expenditures per capita were greater than the average for the whole country. Except in Newfoundland, provincial expenditures per capita were lower than average. Municipal expenditures were comparatively low in Newfoundland and Prince Edward Island.

Per capita expenditures by all levels of government combined were lowest in Quebec and Ontario. The federal components were the two lowest in the country, the provincial components were lower than average and in Quebec the municipal component was below the average.

CHAPTER VI

THE IMPACT OF GOVERNMENT HEALTH AND SOCIAL WELFARE  
EXPENDITURES ON THE CANADIAN ECONOMY

Government expenditures on health and social welfare consist largely of income maintenance payments, which are not a component of either gross national product or net national income. It is useful, nevertheless, to relate these expenditures to the national accounts in order to obtain some indication of the impact on the Canadian economy of government health and social welfare expenditures. Since income maintenance payments form an appreciable portion of all transfer payments it is desirable to assess their relationship to personal income.

Government Expenditures on Health and Social Welfare and Their  
Relation to the National Accounts, 1926-27 to 1958-59

The ratio of health and social welfare expenditures by all levels of government to gross national product and net national income is presented in Table 19 for the years 1926-27 to 1958-59. This is also depicted in Chart 9.

During the depression years a substantial portion of both gross national product and net national income was expended by governments for health and social welfare. In the year 1933-34, for example, the respective percentages were 6.6 and 9.7, appreciably more than the corresponding figures for 1926-27, and percentages which were not reached again until 20 years later, in 1953-54 and 1954-55.

During World War II gross national product and net national income grew rapidly at a time when government expenditures on health and social welfare were declining in absolute amounts. As a result of these opposite trends, outlays for health and social welfare had fallen by 1942-43 to 2.2 per cent of gross national product and 2.8 per cent of net national income, figures which were not much greater than those for 1926-27.

In the late 1940's, however, the amounts spent by governments on health and social welfare increased rapidly, due primarily to the introduction of family allowances and to increased demands for veterans' pensions, allowances and health services. From 1945-46 to 1951-52 about 6.0 per cent of gross national product or 7.5 per cent of net national income was represented by health and welfare payments by the governments.

327  
1.62

TABLE 19 EXPENDITURES BY ALL LEVELS OF GOVERNMENT ON HEALTH AND SOCIAL WELFARE: TOTAL AMOUNT AND PERCENTAGES OF GROSS NATIONAL PRODUCT AND NET NATIONAL INCOME, FISCAL YEARS 1926-27, 1930-31, 1933-34, AND 1937-38 TO 1958-59

Fiscal Year	Gross National Product(a)	Net National Income(a)	Government Expenditures on Health and Social Welfare		
			Total Amount	Per Cent of Gross National Product	Per Cent of Net National Income
	(Millions of Dollars)				
1926-27	5,152	4,129	99.0	1.9	2.4
1930-31	5,728	4,399	156.8	2.7	3.6
1933-34	3,510	2,368	230.5	6.6	9.7
1937-38	5,257	3,887	309.6	5.9	8.0
1938-39	5,278	4,001	307.1	5.8	7.7
1939-40	5,636	4,236	317.2	5.6	7.5
1940-41	6,743	5,063	255.1	3.8	5.0
1941-42	8,328	6,305	234.0	2.8	3.7
1942-43	10,327	8,098	230.0	2.2	2.8
1943-44	11,088	8,802	259.1	2.3	2.9
1944-45	11,850	9,583	307.6	2.6	3.2
1945-46	11,835	9,665	573.8	4.8	5.9
1946-47	11,850	9,551	738.5	6.2	7.7
1947-48	13,549	10,652	793.5	5.9	7.4
1948-49	15,525	12,334	912.7	5.9	7.4
1949-50	16,604	13,080	1,061.1	6.4	8.1
1950-51	18,704	14,668	1,110.5	5.9	7.6
1951-52	21,847	17,155	1,230.2	5.6	7.2
1952-53	24,327	18,915	1,541.1	6.3	8.1
1953-54	25,085	19,298	1,673.7	6.7	8.7
1954-55	25,158	19,135	1,871.3	7.4	9.8
1955-56	27,724	21,227	1,907.3	6.9	9.0
1956-57	30,833	23,508	2,003.5	6.5	8.5
1957-58	31,414	23,853	2,439.8	7.8	10.2
1958-59	33,079	25,166	2,822.0	8.5	11.2

(a) Figures are on a calendar year basis for the years 1926-27 to 1946-47 inclusive, on a fiscal year basis from 1947-48 to 1958-59.

Sources: Dominion Bureau of Statistics, National Accounts, Income and Expenditure, 1926-1956; National Accounts Income and Expenditure, by Quarters, 1947-1957, and National Accounts, Income and Expenditure, Third Quarter, 1959, Ottawa, Queen's Printer; and Table 14 of this publication.



# CHART 9

GOVERNMENT EXPENDITURES ON HEALTH AND SOCIAL WELFARE: AMOUNT, AND PER CENT OF GROSS NATIONAL PRODUCT AND NET NATIONAL INCOME  
FISCAL YEARS 1926-27, 1930-31, 1933-34, AND 1937-38 TO 1958-59



From 1952-53 to 1958-59 the general trend was for outlays for health and social welfare to increase in relation to the national economy, reaching in the last year 8.5 per cent of gross national product and 11.2 per cent of net national income. During this period old age security and disability allowances were introduced, the federal government began to share with the provinces the costs of unemployment assistance, the federal government and certain provincial governments entered into the financing of hospital insurance, and the total of unemployment insurance benefits greatly increased.

Income Maintenance Payments in Relation to Personal Income,  
1947-48 to 1958-59

Personal income is a measure of the income of the residents of the country. Its largest components are wages, salary and supplementary salary income, but it also includes the net income received by farm operators from farm production, the net income of non-farm, unincorporated business, interest, dividends and net rental income of individuals, and transfer payments. The last item is composed almost entirely of income maintenance benefits payable by governments.

Income maintenance payments at the federal level include those made directly to individuals as, for example, family allowances, old age security pensions, veterans pensions and allowances, unemployment insurance benefits and payments made under the Prairie Farm Assistance Act. Also included in the amount of the federal reimbursement to provincial governments for old age assistance, blindness and disability allowances, and unemployment assistance.

At the provincial level income maintenance payments comprise the provincial share of old age assistance, blindness and disability allowances, and unemployment assistance. Also included are mothers' allowances, pensions and other cash payments made under workmen's compensation programs, supplementary allowances and, since 1952, widows' pensions in Alberta. Municipal expenditures for income maintenance largely consist of general assistance payments.

In Table 20 and Chart 10, total income maintenance payments by all levels of government combined are shown in relation to personal income over the twelve years under study. Income maintenance payments have since 1947-48 generally risen more rapidly than has personal income. The former rose from \$560 million at that date to \$2,039 in 1958-59, while the latter rose from \$10,375 million to \$24,440 million. In percentage terms, income maintenance payments in relation to personal income rose from 5.4 to 8.3. While the increase was not uniformly upward during this period, there was generally an upward trend. This was the result of a number of factors already mentioned, such as the introduction of new income maintenance programs, and the extension of those already in effect.

TABLE 20 PERSONAL INCOME AND INCOME MAINTENANCE PAYMENTS BY ALL LEVELS OF GOVERNMENT, FISCAL YEARS 1947-48 TO 1958-59

Fiscal Year	Personal Income <sup>(a)</sup>	Income Maintenance Payments by All Levels of Government	
		Amount	Per cent of Personal Income
	(Millions of dollars)		
1947-48	10,375	559.8	5.4
1948-49	11,901	628.0	5.3
1949-50	12,638	734.8	5.8
1950-51	13,428	756.3	5.6
1951-52	15,824	833.2	5.3
1952-53	17,395	1,101.1	6.3
1953-54	18,336	1,190.0	6.5
1954-55	18,421	1,320.9	7.2
1955-56	19,738	1,333.5	6.8
1956-57	21,885	1,387.7	6.3
1957-58	23,024	1,755.7	7.6
1958-59	24,440	2,038.7	8.3

(a) Calendar year basis e.g., the first figure relates to calendar year 1947.

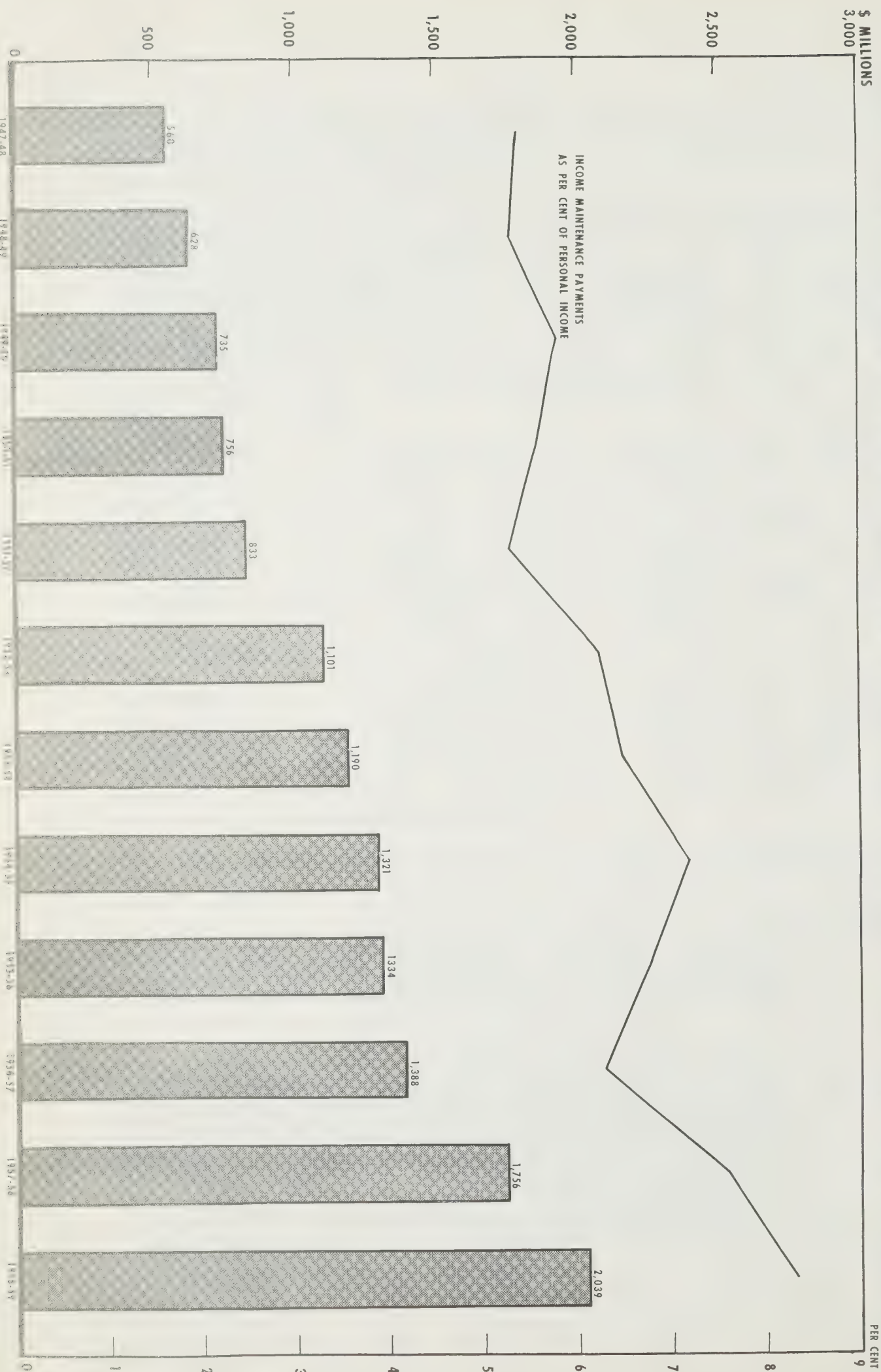
Sources: Personal income: Dominion Bureau of Statistics, National Accounts, Income and Expenditure, 1926 to 1956, Table 3, and National Accounts, Income and Expenditure, 1959, Table 28.

Income maintenance payments: Department of National Health and Welfare, Government Expenditures and Related Data on Health and Social Welfare 1947 to 1953, Table 6; Appendices 1 and 10 of this document; data provided by Bank of Canada; Annual Reports of Department of Public Welfare for Saskatchewan, Alberta and British Columbia; correspondence with Departments of Public Welfare of Ontario and Manitoba.



# CHART 10

## GOVERNMENT INCOME MAINTENANCE PAYMENTS: AMOUNT, AND PER CENT OF PERSONAL INCOME, FISCAL YEARS 1947-48 TO 1958-59



Regional Distribution of Income Maintenance Payments by Level of Government and their Relation to Personal Income, Fiscal Year 1958-59

Table 21 presents for the fiscal year 1958-59 a breakdown of income maintenance payments, by level of government<sup>(1)</sup> and by region, in relation to personal income. Absence of adequate data has prevented the inclusion of figures at the municipal level for the province of Quebec.

Of income maintenance payments in the amount of \$2,025 million, 89.4 per cent was paid by the federal government. Provincial governments paid \$206 million or 10.2 per cent of the total, and the municipalities \$8.5 million or 0.4 per cent.

Income maintenance payments ranged from 6.7 per cent of personal income in Ontario to 14.4 per cent in the Atlantic Region. The average for the whole country was 8.3 per cent, a figure equalled by the Prairie Region and surpassed by Quebec and the Pacific Region, with 8.7 and 9.3 per cent respectively.

A study of Table 21 reveals substantial inverse correlation between the personal income per capita in a region and the percentage of that income which comes from income maintenance payments. In other words, such payments have a greater impact in those regions with comparatively low average incomes than they do in the other regions. When the regions are arranged in order of per capita income, as follows, this is clearly shown.

Region	Personal Income Per Capita	Per Cent of Personal Income Derived from Income Maintenance Payments
	\$	
Atlantic	947	14.4
Quebec	1,229	8.7
Prairie	1,431	8.3
Pacific	1,651	9.3
Ontario	1,695	6.7

It will be noted that the exception to the trend is found in the Pacific region. Although its per capita income is comparatively high, that region contains for its size greater proportions of persons receiving old age security pensions or veterans pensions than does any other region.

(1) The income maintenance figures for 1958-59 found in Table 21 differ slightly from the corresponding figures in Table 20. The difference is due largely to the federal components which were derived from two sources, namely, Appendices 1 and 4. In Chapter II may be found an explanation of this small difference between these two sets of federal figures.

TABLE 21 PERSONAL INCOME AND INCOME MAINTENANCE PAYMENTS BY ALL LEVELS  
OF GOVERNMENT, BY REGION, FISCAL YEAR 1958-59

Region	Personal Income (a)		Income Maintenance Payments (b)					Ratio of Total Income Maintenance Payments to Personal Income
	Amount	Per Capita	Federal (c)	Provincial (d)	Municipal (a) (e)	All Levels		
						Total (f)	Per Capita	
	\$000	\$	\$000	\$000	\$000	\$000	\$	
Atlantic	1,729,000	947	223,449	23,290	1,469	248,207	136	14.4
Quebec	6,002,000	1,229	465,589	55,430	(g)	521,019	107	8.7
Ontario	9,837,000	1,695	599,703	58,912	4,518	663,133	114	6.7
Prairies	4,233,000	1,431	314,372	35,848	1,136	351,356	119	8.3
Pacific (h)	2,603,000	1,651	207,889	32,271	1,432	241,592	153	9.3
Canada	24,440,000 (i)	1,434	1,811,001	205,751	8,555	2,025,307	119	8.3

(a) For calendar year 1958.

(b) All amounts exclude administrative costs.

(c) Comprises the various items shown in Appendix 4.

(d) The provincial items include the provincial share of old age assistance payments, blindness and disability allowances, aid to unemployed employables and unemployables, mothers' allowances, workmen's compensation cash payments, widows pensions, and provincial supplements for recipients of old age security pensions, old age assistance and blindness and disability allowances.

(e) Municipal items comprise aid to unemployed employables and unemployables.

(f) Figures may not add exactly due to rounding.

(g) Not available.

(h) Includes the Yukon and the Northwest Territories.

(i) Includes receipts of income of Canadians temporarily abroad including pay and allowances of Canadian armed forces abroad amounting to \$35 million.

Sources: Personal income: Dominion Bureau of Statistics, National Accounts, Income and Expenditure, 1959, Table 28.

Income maintenance payments: Department of Finance, Public Accounts for the Fiscal Year Ended March 31, 1959; Table 10 and Appendix 4 of this document; Dominion Bureau of Statistics, Comparative Statistics of Public Finance, 1956 to 1960, Federal, Provincial and Municipal Governments, Queen's Printer, Ottawa, 1960; Annual reports of Departments of Public Welfare for Saskatchewan, Alberta and British Columbia, 1958-59; correspondence with Departments of Public Welfare of Ontario and Manitoba.



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APPENDIX 1 FEDERAL ORDINARY AND CAPITAL EXPENDITURES ON INCOME MAINTENANCE PROGRAMS,  
BY DEPARTMENT AND PROGRAM, FISCAL YEARS 1953-54 TO 1958-59

Department and Program	1953-54	1954-55	1955-56	1956-57	1957-58	1958-59
<u>I. Income Maintenance</u>						
<u>Department of National Health and Welfare</u>						
Family Allowances	350,113,902	366,465,265	382,535,026	397,517,840	437,886,560	474,737,068
Old Age Security Payments	338,770,791	353,205,333	366,218,474	379,111,374	473,859,104	559,279,858
Child Age Assistance	20,288,153	20,369,138	20,918,174	20,290,795	25,069,589	30,105,219
Blindness Allowances	2,214,102	2,886,184	2,918,494	2,959,040	3,576,210	4,236,212
Disabled Persons Allowances	-	419,379	5,665,067	7,167,352	11,091,664	15,330,814
Unemployment Assistance	-	-	-	7,914,171	8,233,125	23,933,535
<u>Department of Veterans Affairs</u>						
Veterans Pensions	127,572,443	128,773,469	130,662,090	130,307,562	145,532,754	150,725,703
War Veterans Allowances	26,346,087	25,245,222	39,074,156	41,259,185	47,990,169	54,170,742
Assistance Fund	347,461	478,015	509,624	741,895	1,448,278	2,035,521
Unemployment Assistance	9,501	10,856	10,049	-	-	-
Treatment and Other Allowances	3,099,733	2,343,606	2,694,405	2,498,738	2,699,277	2,755,352
<u>Department of Citizenship and Immigration</u>						
Indian Annuities						
Cash Care for Indigent Indians	359,935	385,634	367,759	403,526	392,895	416,067
Family Assistance for Immigrants	61,834	90,129	164,776	184,026	298,705	470,952
Emergency Assistance for Indigent Immigrants	-	-	-	1,127,470	3,422,840	2,263,965
<u>Department of Labour</u>						
✓ Unemployment Insurance Benefits	136,850,160	257,627,984	215,204,892	231,296,570	385,078,154	475,631,075
<u>Department of Agriculture</u>						
Prairie Farm Emergency Fund: Payments to Farmers	2,771,777	18,095,673	18,485,458	3,588,417	15,123,170	23,371,893
<u>Department of Finance</u>						
Springhill Disaster Relief Fund	-	-	-	-	-	100,000
Total I, Payments	1,060,212,879	1,180,621,462	1,185,525,869	1,227,255,368	1,568,219,736	1,824,736,409

APPENDIX 1 FEDERAL ORDINARY AND CAPITAL EXPENDITURES ON INCOME MAINTENANCE PROGRAMS,  
BY DEPARTMENT AND PROGRAM, FISCAL YEARS 1953-54 TO 1958-59 (Concluded)

Department and Program	1953-54	1954-55	1955-56	1956-57	1957-58	1958-59
II. Administrative Costs of Certain Items in I Above	\$	\$	\$	\$	\$	\$
<u>Family Allowances and Old Age Security Payments:</u>						
Department of National Health and Welfare	2,400,230	2,519,695	2,533,393	2,727,169	2,898,891	2,944,807
Department of Finance(b)	3,218,780	3,712,619	3,726,699	3,900,038	4,245,764	4,222,224
<u>✓ Old Age Assistance, Blindness Allowances and Disability Allowances</u>	98,468	97,843	93,368	103,717	104,945	109,017
<u>Veterans Payments</u>						
Canadian Pension Commission	2,064,617	2,145,216	2,286,096	2,373,133	2,517,002	2,522,946
Department of Finance(b)	1,863,723	1,925,075	2,030,458	2,030,039	2,064,143	2,109,584
War Veterans Allowances Board	142,521	141,715	144,284	146,368	146,608	145,644
<u>Unemployment Insurance</u>						
Commission(c)	13,048,361	14,134,283	13,311,053	14,491,468	16,222,080	17,645,229
Department of Finance(b)	811,748	943,296	951,841	996,295	1,242,367	1,325,732
<u>Prairie Farm Assistance</u>	304,508	773,998	483,097	413,043	683,609	733,410
Total II, Administration	23,952,956	26,393,740	25,560,289	27,181,270	30,125,409	31,748,593
III. Total, Income Maintenance Programs	1,084,165,835	1,207,015,202	1,211,086,158	1,254,436,658	1,598,345,195	1,856,485,002

(a. Data furnished by Department of Citizenship and Immigration.

(b. Expenditures of Treasury Office for the Department serviced has been assigned to largest item in the Department.

(c) Amounts equal one-half the combined expenditures on administration of unemployment insurance and on the employment services.

Sources: Department of Finance, Public Accounts of Canada for the Fiscal Years Ended March 31, 1954 to 1959, Ottawa, Queen's Printer.

APPENDIX 2 FEDERAL ORDINARY AND CAPITAL EXPENDITURES ON HEALTH, BY DEPARTMENT AND PROGRAM,  
FISCAL YEARS 1953-54 TO 1958-59

Department and Program	1953-54	1954-55	1955-56	1956-57	1957-58	1958-59
	\$	\$	\$	\$	\$	\$
<b>I. Hospital and Medical Services</b>						
<u>Department of National Health and Welfare</u>						
Medical and Hospital Services, Indians and Eskimos(a)	14,272,610	15,547,365	16,723,221	18,171,847	19,792,185	19,693,633
Sick Mariners Medical Services(a)	719,700	946,590	964,454	910,693	978,013	950,518
Hospital Insurance and Diagnostic Services	-	-	-	608,741	929,653	54,708,474
Northern Health Services	-	-	81,923	-	-	2,559,592
<u>Department of Veterans Affairs</u>						
Treatment Services	37,714,924	39,027,790	38,205,204	41,709,746	46,779,177	46,372,386
Prosthetic Services	962,280	988,152	1,032,810	1,041,570	1,112,949	1,202,252
Hospital Construction, Improvements etc.	4,150,625	3,864,186	3,465,177	4,588,416	3,338,272	3,307,329
<u>Department of Justice</u>						
Hospital and Medical Services for Prisoners	89,198	100,507	101,011	106,813	116,480	122,098
<u>Department of Citizenship and Immigration</u>						
Hospitalization and Medical Aid for Indigent Immigrants	-	-	-	-	144,309	214,786(b)
<u>Department of Labour</u>						
Hospitalization and Medical Aid (Movement of Workers from outside Canada)	97,318	160,740	145,126	141,781	9,675	10,911
<b>Total I, Hospital and Medical Services</b>	58,006,655	60,635,830	61,124,926	67,279,907	73,200,713	129,142,247



APPENDIX 2 FEDERAL ORDINARY AND CAPITAL EXPENDITURES ON HEALTH, BY DEPARTMENT AND PROGRAM,  
FISCAL YEARS 1953-54 TO 1958-59 (Cont'd)

Department and Program	1953-54	1954-55	1955-56	1956-57	1957-58	1958-59
II. Consulting and Advisory Services						
Department of National Health and Welfare						
Epidemiology	67,561	52,670	53,686	51,804	60,773	59,121
Special Technical Services	395,226	410,845	536,674	540,111	629,731	712,233
Communicable Health	221,111	255,688	271,784	316,266	404,093	556,712
Health Insurance Studies and Health Care Administration	74,219	91,567	91,873	106,535	126,229	157,247
Department of External Affairs						
Investigation of Air Pollution in Wisconsin, Oct.	28,430	45,550	41,259	34,303	17,468	9,695
Total II, Consulting and Advisory Services	757,247	356,120	995,281	1,043,119	1,237,994	1,487,014
III. Examination Services						
Department of National Health and Welfare						
Investigation Medical Services (a)	1,026,326	985,200	970,642	1,364,206	3,116,121 (2)	2,408,568
Public Service Health	262,135	342,859	301,549	333,805	366,582	366,743
Quarantine and Leprosy	347,331	370,194	387,724	454,533	527,565	542,013
Total III, Examination Services	1,642,857	1,657,453	1,659,915	2,152,544	4,012,268	3,329,324
IV. Inspection and Enforcement Services						
Department of National Health and Welfare						
Laboratory of Hygiene	1,265,122	777,561	612,922	672,145	738,524	759,323
Cytoplasm and Narcotic Drugs (a)	145,221	150,539	195,700	206,292	210,399	262,326
Food and Drugs, Proprietary and Patent Medicines (a)	1,025,063	1,137,349	1,177,853	1,423,871	1,803,832	1,726,593
Public Health Engineering	170,541	201,909	176,900	225,007	242,153	255,161
Total IV, Inspection and Enforcement Services	2,605,947	2,267,959	2,153,275	2,521,415	2,845,508	3,034,427

APPENDIX 2 CAPITAL EXPENDITURES ON HEALTH, BY DEPARTMENT AND FISCAL YEAR, 1953-54 TO 1958-59 (Cont'd)

Department and Program	1953-54	1954-55	1955-56	1956-57	1957-58	1958-59
<b>II. Department of Provincial Health Services</b>						
<u>Department of National Health and Welfare</u>						
Health Grants to Province	29,183,929	31,597,427	33,528,853	36,280,147	34,606,069	45,859,351
<b>III. Grants to Voluntary Health Organizations</b>						
<u>Department of National Health and Welfare</u>						
Canadian Mental Health Association	10,000	10,000	10,000	10,000	10,000	10,000
Health League of Canada	10,000	10,000	10,000	10,000	10,000	15,000
Canadian Public Health Association	5,000	5,000	5,000	5,000	5,000	5,000
Canadian National Institute for the Blind	45,000	45,000	45,000	45,000	45,000	45,000
Association C.F. des Aveugles	6,000	6,000	6,000	6,000	6,000	6,000
Association des Aveugles du Québec	4,050	4,050	4,050	4,050	4,050	4,050
Association for the Blind	4,050	4,050	4,050	4,050	4,050	4,050
Canadian Tuberculosis Association	20,250	20,250	20,250	20,250	20,250	20,250
Provincial Order of Nurses	13,100	13,100	13,100	13,100	13,100	13,100
St. John Ambulance Association	10,000	10,000	10,000	10,000	10,000	10,000
Canadian Red Cross	10,000	10,000	10,000	10,000	10,000	10,000
Canadian Paraplegic Association	15,000	15,000	15,000	15,000	15,000	15,000
World Federation: For Mental Health	-	10,000	-	-	-	-
Canadian Psychological Association	-	2,000	-	-	-	-
Canadian Ophthalmological Association	-	2,000	-	-	-	-
Great Toward International Congress on Hemorrhagic Diseases	-	-	-	-	10,000	-
Second World Congress of the International Federation of Gynaecology and Obstetrics	-	-	-	-	-	10,000
<b>Total II, Grants to Voluntary Association</b>	154,850	165,850	152,450	152,450	162,450	167,450
<b>IV. General Administration</b>						
<u>Department of National Health and Welfare</u>						
Departmental Administration(d)	479,917	535,850	548,475	610,831	656,523	685,653
Health Branch, Administration	115,482	118,422	147,166	143,586	193,957	189,947
<b>Total VII, General Administration</b>	595,399	654,272	695,641	754,417	850,480	875,600

APPENDIX 3 FEDERAL ORDINARY AND CAPITAL EXPENDITURES ON HEALTH, BY DEPARTMENT AND PROGRAM,  
FISCAL YEARS 1953-54 TO 1958-59 (Concluded)

Department and Program	1953-54	1954-55	1955-56	1956-57	1957-58	1958-59
----- Miscellaneous (Health)						
<u>Department of Veterans Affairs</u>						
Medical Research and Education	297,576	333,684	330,369	357,330	388,804	319,270
<u>National Research Council</u>						
Grants-in-Aid for Medical Research(e)	520,959	593,000	652,056	855,072	894,357	1,522,752
<u>Department of Public Works</u>						
	157,248	1,685,412	1,744,447	572,994	46,000	-
<u>Department of National Health and Welfare</u>						
Grant to Canadian Highway Safety Conference	-	-	-	20,000	20,000	20,000
Grant to British Empire and Commonwealth Games Association of Canada	-	-	-	-	-	25,000
Total VIII, Miscellaneous	975,783	2,612,096	2,726,872	1,805,396	1,349,161	1,887,022
IX. All Health Functions	93,952,667	100,450,006	103,337,213	111,995,395	118,264,643	185,832,215

a. Revenues not deducted from amounts shown, were as follows:

Medical and Hospital Services, Indians and Eskimos  
 Sick Mariners Medical Services  
 Immigration Medical Services  
 Crystalline and Narcotic Drugs  
 Food and Drugs etc.

-	231,648	519,451	520,108	539,525	1,345,550
323,166	311,111	337,747	360,427	374,288	367,622
-	13,009	13,219	12,138	13,513	9,267
69,412	55,282	37,343	20,558	29,651	13,669
37,479	44,211	36,194	39,081	51,582	34,125

Total

430,057	655,261	943,954	952,312	1,008,559	1,770,233
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(b) Data furnished by the Department of Citizenship and Immigration.

(c) Includes \$14,000 emergency medical care paid by the Department of Citizenship and Immigration for Hungarian Refugees.

(d) One half the expenditure of the administration branch of the Department.

(e) Figures include expenditures for Graduate Medical Research Fellowship, and Medical Research Associateship for the years 1956-57 to 1958-59.

Sources: Department of Finance, Public Accounts of Canada for the Fiscal Years Ended March 31, 1954 to 1959, Ottawa, Queen's Printer.



APPENDIX 3 FEDERAL ORDINARY AND CAPITAL EXPENDITURES ON WELFARE SERVICES, BY DEPARTMENT  
AND PROGRAM, FISCAL YEARS 1953-54 TO 1958-59

Department and Program	1953-54	1954-55	1955-56	1956-57	1957-58	1958-59
<b>I. Welfare Services</b>						
<u>Department of National Health and Welfare</u>						
Departmental Administration(a)	473,917	535,850	548,475	610,831	656,522	635,655
Welfare Branch	30,050	32,258	46,902	48,427	46,313	70,333
Physical Fitness, Administration	56,999	45,250	-	-	-	-
<u>Department of Veterans Affairs</u>						
Departmental Administration	2,062,302	2,244,866	2,165,845	2,257,176	2,370,473	2,332,487
District Administration	2,641,701	2,690,161	2,665,470	2,990,476	3,168,786	3,213,733
Veterans Welfare Services	3,135,486	3,267,364	3,223,354	3,282,492	3,463,262	3,447,083
Veterans Bureau	493,491	516,192	502,829	548,972	596,429	613,534
Burials	287,049	257,122	296,379	308,725	333,746	325,557
<u>Department of Citizenship and Immigration</u>						
Welfare of Indians	2,774,069	3,341,473	3,680,603	4,015,509	4,767,127	7,282,351
Indians Agencies	1,134,356	2,777,265	2,847,640	3,243,496	3,772,352	4,626,424
<u>Department of Labour</u>						
Employment Service(b)	13,048,361	14,134,283	13,311,053	14,491,468	16,222,080	17,645,222
Activities Act, Administration	885,382	1,012,856	1,032,398	1,016,679	1,162,673	1,196,345
Payment to Annuities Reserve	98,912	371,521	-	-	1,184,466	157,565
Housing, Board and Maintenance:						
Movement of Workers from Outside Canada	106,216	43,648	30,476	59,228	66,763	70,231
Rehabilitation of Disabled Workers	67,117	62,200	131,033	113,507	111,197	152,575
<u>Department of Public Works</u>						
	2,970,973	2,021,200	1,639,654	2,700,384	154,270	80,801
<b>Total I, Welfare Services</b>	<b>30,272,481</b>	<b>33,353,509</b>	<b>32,122,111</b>	<b>35,693,370</b>	<b>38,076,956</b>	<b>41,916,607</b>

APPENDIX 3 FEDERAL ORDINARY AND CAPITAL EXPENDITURES ON WELFARE SERVICES, BY DEPARTMENT  
AND PROGRAM, FISCAL YEARS 1953-54 TO 1958-59 (Concluded)

Department and Program	1953-54	1954-55	1955-56	1956-57	1957-58	1958-59
<b>II. Welfare Grants</b>						
<u>Department of National Health and Welfare</u>						
Physical Fitness - Grants to Provinces	170,195	161,113	-	-	-	-
Grants to Schools of Social Work	1,690(c)	34,086(c)	1,468(c)	-	-	-
Grant to Canadian Welfare Council	25,000	28,000	28,000	28,000	28,000	32,000
Grant to Canadian Conference on Social Work	1,000	4,000	-	-	-	-
Grants to Institutes Assisting Sailors	2,400	2,400	-	-	-	-
<u>Department of Veterans Affairs</u>						
Grant to Last Post Fund	135,521	139,506	156,111	163,107	191,182	215,097
Grant to Canadian Legion	9,000	9,000	9,000	9,000	9,000	9,000
<u>Department of Citizenship and Immigration</u>						
Grant to Immigrant Welfare Organizations	10,000	9,000	10,000	9,700	9,700	11,000
Grant to Boy Scouts	15,000	15,000(d)	15,000	15,000	15,000	15,000
Grant to Girl Guides	12,000	12,000(d)	12,000	37,000	12,000	12,335
Grant to Boys Club of Canada	10,000	10,000(d)	10,000	10,000	10,000	10,000
<u>Department of Transport</u>						
British Sailors' Society (Canada)	-	5,000	5,000	10,000	10,000	10,000
Institutions Assisting Sailors	600	600	3,000	2,000	2,000	2,000
<u>Department of Justice</u>						
Grants to Recognized Prisoners' Aid Societies	35,000	50,000	60,000	80,000	100,000	110,000
Total II, Welfare Grants	427,406	479,705	309,579	363,807	386,882	426,097
(iii) Total, Welfare Services and Grants	30,699,887	33,833,214	32,431,690	36,057,177	38,463,838	42,342,704

(i) One half the expenditures of the administration branch of the department.  
 (b) Amounts equal one half the combined expenditures on administration of unemployment insurance and on the employment service.  
 (c) Includes grant to Maritime School of Social Work paid by Finance Department.  
 (d) Paid by Finance Department.

Sources: Department of Finance, Public Accounts of Canada for the Fiscal Years Ended March 31, 1954 to 1959, Ottawa, Queen's Printer.

# APPENDIX - FEDERAL INCOME MAINTENANCE PAYMENTS, (a) BY PROVINCE AND BY PROVINCE, FISCAL YEAR 1958-59

(In thousands of dollars, except for last line)

Program	Nfld.	P.E.I.	N.S.	N.B.	Que.	Ont.	Man.	Sask.	Alta.	B.C.	Yukon and N.W.T.	Canada
Family Allowances	15,163	2,994	23,560	11,232	146,273	150,116	23,002	44,753	34,123	35,402	330	474,717
Old Age Security Payments	11,113	4,310	26,780	19,534	116,403	1203,257	34,031	35,111	34,535	76,769	404	551,211
Old Age Assistance	1,715	192	1,611	1,829	10,593	6,707	1,573	1,764	1,877	2,292	53	30,205
Blindness Allowances	200	43	377	358	1,501	867	199	203	224	249	15	4,236
Disability Allowances	302	169	663	552	8,363	3,486	381	405	516	490	3	15,331
Unemployment Assistance	3,042	68	298	131	-	3,220	1,634	1,421	1,559	9,137	-	23,324
Veterans Pensions	1,507	1,507	5,441	5,725	16,273	53,553(e)	11,907(d)	6,032	10,551(e)	21,705(f)	-	125,112
War Veterans Allowances (h)	1,195	640	3,905	2,927	6,625	20,479(c)	4,446(d)	2,261	4,011(e)	10,476(f)	-	56,366
Residual and Other Allowances (D.V.A.),	24	29	193	153	651	551(b)	232(d)	34	171(g)	322(f)	-	1,711
Unemployment Insurance Benefits	17,860	3,057	23,089	22,271	157,790	149,130	17,589	12,416	20,826	54,603	-	478,631
Peace Time Emergency Fund	-	-	-	-	-	-	1,502	14,761	7,292	316	-	23,371
Emergency Assistance for Indigent Immigrants (j)	-	-	90	53	105	377	45	30	141	364	-	1,205
Family Assistance for Immigrants (k)	3	2	23	14	404	1,226	93	41	177	234	1	2,111
Income Maintenance:												
Total amounts	52,024	13,512	86,032	71,881	465,559	599,703	96,163	99,907	118,302	206,417	1,471	1,511,111
Per capita - Amount	\$118.78	135.12	121.17	124.58	95.33	103.34	110.53	112.51	96.50	133.69	47.59	110.23

a. Federal expenditures made in Canada unless otherwise indicated. Payments are made to individuals, except for old age assistance, blindness and disability allowances and unemployment assistance which are paid to provinces as share contribution; all amounts exclude administrative costs.  
b. Figures do not add exactly because of rounding.  
c. Includes payments on behalf of veterans from Counties of Hull, Gatineau, Pontiac and a part of Counties of Papineau and Temiscamingue in Province of Quebec.  
d. Includes payments on behalf of veterans from District of Kenora, Rainy River, Thunder Bay and Patricia in Province of Ontario and veterans from District of Keewatin in Northwest Territories.  
e. Includes payments on behalf of veterans from the District of Mackenzie in Northwest Territories, from Fort Nelson, Peace River Block in Province of British Columbia and from some points on the Alaska Highway.  
f. Includes payments on behalf of veterans from Yukon Territory.  
g. Includes expenditures from Assistance Fund.  
h. Excludes \$12,660,974 paid outside Canada.  
i. Excludes \$70,750 paid outside Canada.  
j. Paid by Department of Citizenship and Immigration to needy immigrants prior to first employment in Canada during their first twelve months in Canada.  
k. Paid by Department of Citizenship and Immigration on behalf of all immigrants and returning resident children under 16 years of age, not eligible for family allowances.  
l. Based upon estimated population by D.B.S. as at June 30, 1958.

Sources: Department of Finance, Public Accounts of Canada for the fiscal year ended March 31, 1959. Ottawa, Queen's Printer, 1959; Unemployment Insurance Commission, Annual Report of the Unemployment Insurance Commission for the fiscal year 1958-59, Ottawa, Queen's Printer, 1959; and data supplied by the Research Adviser of the Department of Veterans Affairs and by the Immigration Branch of the Department of Citizenship and Immigration.



APPENDIX 5 FEDERAL ORDINARY AND CAPITAL EXPENDITURES ON HEALTH AND WELFARE SERVICES,  
BY PROGRAM AND BY PROVINCE, FISCAL YEAR 1958-59  
(In thousands of dollars except for per capita amounts)

Program	Nfld.	P.E.I.	N.S.	N.B.	Que.	Ont.	Man.	Sask.	Alta.	E.C.	Tukon and N.W.T.	CANADA (a)
Health Services												
Hospital Insurance	2,555	-	1,573	-	-	13,140	7,149	8,430	5,775	12,784	-	54,768
Health Grants to Provinces	555	436	1,909	1,732	15,874	11,748	2,413	3,002	3,520	4,243	97	45,859
Treatment (b) and Prosthetic Services, Veterans	272	371	3,236	2,448	11,175	17,208	3,649	1,345	3,012	8,233	-	50,942 (c)
Medical and Hospital Services, Indians and Eskimos and Northern Health Services	20	-	177	177	847	5,081	3,112	2,501	3,328	3,387	3,623	22,253 (d)
Other (e) (f)	300	69	486	395	3,346	3,975	596	608	823	1,058	23	11,673
Total, Health	4,334	876	7,375	4,753	31,241	51,152	16,919	15,886	19,457	29,705	3,743	155,471
Per Capita (g) Amount	9.90	5.76	10.39	5.24	6.40	8.81	19.45	17.89	16.20	19.24	113.42	10.53
Welfare Services												
Welfare Services (h) for Indians	-	19	324	218	1,105	1,044	1,025	1,063	525	1,284	408	7,025
Veterans Welfare Services	93	42	189	190	544	1,110	270	204	289	506	-	3,436 (d)
Other (e)	814	186	1,320	1,073	9,078	10,786	1,617	1,651	2,232	2,870	61	31,639
Total, Welfare Services	907	247	1,832	1,481	10,727	12,941	2,912	2,918	3,047	4,660	469	42,173
Per Capita (g) Amount	2.07	2.47	2.58	2.57	2.20	2.23	3.35	3.29	2.54	3.02	14.22	2.47
Health Services and Welfare Services, Total	5,241	1,122	9,208	6,234	41,968	64,093	19,830	18,804	22,504	34,364	4,212	227,551
Per Capita (g) Amount	11.97	11.22	12.97	10.80	8.59	11.04	22.79	21.18	18.74	22.26	127.65	13.35

(a) Figures may not add exactly because of rounding.

(b) Includes expenditures on Medical Research and Education.

(c) Excludes expenditures for treatment and prosthetic services paid on behalf of veterans living outside of Canada.

(d) Excludes expenditures for treatment and prosthetic services as shown in the Public Accounts.

(e) Distribution based upon the provincial distribution of major components as shown in the Public Accounts.

(f) Provincial expenditures of the remaining expenditures based upon the estimated 1958 population.

(g) Excludes grants to voluntary organizations made by the Department of National Health and Welfare in the amount of \$167,450.

(h) Based upon 1958 estimated population.

(i) Excludes expenditures on cash care for indigent Indians.

(j) Excludes amounts paid outside Canada.

Sources: Department of Finance, Public Accounts of Canada for the Fiscal Year ended March 31, 1959; and data supplied by the Research Advisor of the Department of Veterans Affairs, and by the Indian Affairs Branch of the Department of Citizenship and Immigration.

APPENDIX 6 OPERATIONS OF THE OLD AGE SECURITY FUND, FISCAL YEARS 1953-54 TO 1958-59

Item	1953-54	1954-55	1955-56	1956-57	1957-58	1958-59
	\$	\$	\$	\$	\$	\$
<u>Revenue</u>						
Individual Income Tax	90,700,000	100,900,000	102,500,000	124,999,000	135,001,000	146,350,000
Corporation Income Tax	55,600,000	46,000,000	53,328,000	67,336,000	60,664,000	55,328,000(a)
Sales Tax	146,832,886	143,053,678	160,377,617	179,270,141	175,792,442	173,622,697
Total Tax Receipt	293,132,886	289,953,678	316,205,617	371,605,141	371,457,442	375,300,697
Grant from Consolidated Revenue Fund	-	-	-	6,000,000	102,401,662	183,979,162
Loan from Consolidated Revenue Fund	45,837,905	63,251,655(b)	50,012,857(b)	1,506,233(b)	-	-
Total, Revenue	338,970,791	353,205,333	366,218,474	379,111,374	473,859,104	559,279,858
<u>Expenditures</u>						
Benefit Payments	338,970,791	353,205,333	366,218,474	379,111,374	473,859,104	559,279,858

(a) The rate paid with respect of corporation income was increased from two per cent to three per cent, effective January 1st 1959.  
 (b) Loans from Consolidated Revenue were written off by grants from the Consolidated Revenue Fund in following fiscal year.

Sources: Department of Finance, Public Accounts of Canada for the Fiscal Years ended March 31, 1955 to 1959, Ottawa, Queen's Printer.

APPENDIX 7 UNEMPLOYMENT INSURANCE FUND: REVENUE AND EXPENDITURE, FISCAL YEARS 1953-54 TO 1958-59

Item	1953-54	1954-55	1955-56	1956-57	1957-58	1958-59
Balance at Beginning of Year	\$ 851,585,165	\$ 881,274,133	\$ 840,692,317	\$ 854,198,519	\$ 578,441,467(a)	\$ 744,200,125
Revenue:						
Employers and Employees Contribution	158,673,276	158,860,309	169,726,970	188,001,489	189,179,027	185,487,042
Government of Canada	31,735,793	31,771,740	33,948,573	37,587,450	37,835,805	37,097,408
Penalties and Fines	36,834	36,788	31,070	43,827	46,420	47,736
Income from Investment after Provision for Amortization, etc.	26,094,504	26,377,949	25,005,133	26,039,086	23,775,560	11,609,925
Total Revenue	216,539,735(b)	217,046,786	228,711,746	251,671,852	250,836,812	234,242,110
Expenditure:						
Regular Benefit Payments	174,619,903	232,757,808	180,038,064	201,196,193	327,840,826	362,155,762
Supplementary - Classes 1 and 2	12,230,863	24,870,794	9,431,185	-	-	-
Seasonal Benefit Payments	-	-	25,736,294	30,099,526	57,237,328	116,475,316
Total Payments	186,850,766	257,628,602	215,205,544	231,295,719	385,078,154	478,631,073
Excess of Expenditure over Revenue	-	40,581,816	-	-	134,241,342	244,383,967
Excess of Revenue over Expenditures	29,688,969	-	13,506,202	20,376,133	-	-
Balance at Year's End	881,274,133	840,692,317	854,198,519	874,574,652	744,200,125	499,811,158

(a) Includes adjustments for 1956-57 credit to the amount of \$3,866,815

(c) Less adjustment of reimbursement to the Unemployment Insurance Fund on account of Supplementary Benefits classes 3 and 4 amounting to \$673.

Sources: Unemployment Insurance Commission, Annual Reports for the Fiscal Years Ending March 31, 1954 to 1959, Ottawa, Queen's Printer.



APPENDIX 8 OPERATIONS OF THE PRAIRIE FARM EMERGENCY FUND,  
FISCAL YEARS 1953-54 TO 1958-59

Item	1953-54	1954-55	1955-56	1956-57	1957-58	1958-59
	\$	\$	\$	\$	\$	\$
Balance at Beginning of Year	9,335,585	16,740,040	4,756,914	-	3,249,245	-
Yield from levy(a)	10,176,232	6,112,548	5,284,631	6,837,661	5,971,052	6,398,439
Grant from Consolidated Revenue Fund	-	-	8,443,913	-	5,902,873	16,973,410
Total	19,511,817	22,852,588	18,485,458	6,837,661	15,123,170	23,371,898
Payments to Farmers	2,771,777	18,095,673	18,485,458	3,588,417	15,123,510	23,371,898
Balance at End of Year	16,740,040	4,756,914	-	3,249,245	-	-

(a) A levy of one per cent is deducted by all licensed producers of grain, the amount of which is credited to the Prairie Farm Emergency Fund.

Sources: Department of Finance, Public Accounts of Canada for the Fiscal Years ended March 31, 1954 to 1959, Ottawa, Queen's Printer.

APPENDIX 9 PAYMENTS UNDER THE PRAIRIE FARM EMERGENCY FUND,  
BY PROVINCE, FISCAL YEARS 1953-54 TO 1958-59

Province	1953-54	1954-55	1955-56	1956-57	1957-58	1958-59
	\$	\$	\$	\$	\$	\$
Manitoba	529,548	1,720,299	5,114,692	1,351,706	1,602,931	1,002,157
Saskatchewan	1,125,325	12,541,697	10,200,756	1,050,232	9,536,680	14,761,194
Alberta	1,090,829	3,768,100	3,066,820	1,117,456	3,857,688	7,292,157
British Columbia	26,074	65,577	103,190	69,023	125,871	316,390
Total	2,771,777	18,095,673	18,485,458	3,588,417	15,123,170	23,371,895

Sources: Department of Finance, Public Accounts of Canada for the Fiscal Years ended March 31, 1954 to 1959, Ottawa, Queen's Printer.





APPENDIX 10 PROVINCIAL NET ORDINARY AND CAPITAL EXPENDITURES ON HEALTH AND SOCIAL WELFARE,  
BY FUNCTION, CANADA, FISCAL YEARS 1953-54 TO 1958-59

(Thousands of dollars)

Function	1953-54	1954-55	1955-56	1956-57	1957-58	1958-59
<u>Health</u>						
General Health	4,305	4,928	5,226	5,678	6,242	6,742
Public Health	14,242	15,357	18,375	17,840	20,829	24,218
Medical, Dental and Allied Services	8,261	8,265	9,044	9,760	10,382	11,801
Hospital Care	182,657	206,351	214,257	228,261	264,580	287,496
Medical Aid and Hospitalization, Workmen's Compensation(a)	19,265	21,770	23,710	26,158	29,593	32,420
Total, Health	228,730	256,671	270,612	287,697	331,626	362,677
<u>Social Welfare</u>						
Aid to Aged Persons	34,688	40,165	42,801	47,180	54,461	52,414
Aid to Blind Persons	1,839	1,730	1,724	1,808	2,002	2,152
Aid to Unemployed Employables(b) and Unemployables	15,865	19,586	22,057	24,446	30,132	39,793(c)
Mothers' Allowances	21,859	23,004	22,717	22,753(c)	31,075(c)	38,779(c)
Cash Benefits, Workmen's Compensation(a)	57,285	58,227	62,157	69,562	76,632	80,028
Child Welfare	12,254	17,168	18,150	17,956	19,883	23,216
Others	13,922	18,817	23,079	25,460	26,262	28,365
Total, Social Welfare	157,712	178,697	192,685	209,170	240,447	264,747
<u>Health and Social Welfare</u>	386,442	435,368	463,297	496,867	572,073	627,424
Net Expenditures on All Functions(d) Exclusive of Debt Retirement	1,334,369	1,466,054	1,661,132	1,869,538	2,143,212	2,341,622

(a) Workmen's compensation figures relate to calendar years.

(b) Includes the provincial share of disability allowances.

(c) Mothers' allowances payments figures for Newfoundland for the fiscal years 1956-57 to 1958-59 are included under Aid to Unemployed Employables and Unemployables.

(d) Ordinary and capital expenditures, including expenditures on cash benefits, medical aid and hospitalization under workmen's compensation programs.

Sources: Dominion Bureau of Statistics, Financial Statistics of Provincial Governments, Revenue and Expenditure, 1953 to 1958, Ottawa, Queen's Printer; and data supplied by the National Income Section of the Dominion Bureau of Statistics.

APPENDIX II PERCENTAGE OF PROVINCIAL NET ORDINARY AND CAPITAL EXPENDITURES FALLING TO HEALTH AND SOCIAL WELFARE, BY PROVINCE, FISCAL YEARS, 1953-54 TO 1958-59

Province		1953-54	1954-55	1955-56	1956-57	1957-58	1958-59
NEWFOUNDLAND	- Health	19.7	18.2	18.0	19.7	20.9	17.9
	- Social Welfare	17.3	16.3	14.1	14.0	15.9	15.9
	Total	37.5	34.5	32.1	33.6	36.7	33.7
PRINCE EDWARD ISLAND	- Health	14.9	15.4	13.5	13.0	11.4	10.3
	- Social Welfare	5.9	5.6	5.6	5.5	6.5	5.3
	Total	20.8	21.0	19.1	18.5	17.9	15.6
ROCKY MOUNTAIN PROVINCE	- Health	10.6	11.0	10.3	10.0	11.0	12.7
	- Social Welfare	11.1	11.4	11.1	10.1	10.1	10.6
	Total	21.7	22.4	21.4	20.1	21.2	23.3
NEW BRUNSWICK	- Health	12.7	10.9	10.7	11.1	12.2	10.8
	- Social Welfare	8.2	7.9	7.9	7.9	8.1	8.2
	Total	20.9	18.7	18.6	19.0	20.3	19.0
QUEBEC	- Health	12.5	13.3	11.6	10.8	12.9	13.1
	- Social Welfare	13.9	14.5	14.9	14.7	15.3	15.8
	Total	26.4	27.8	26.5	25.6	28.2	28.9
ONTARIO	- Health	16.0	16.2	15.2	14.5	13.1	13.7
	- Social Welfare	10.5	10.3	9.2	8.9	9.0	9.0
	Total	26.5	26.5	24.4	23.4	22.1	22.7
MANITOBA	- Health	14.8	15.6	15.3	14.6	14.2	17.2
	- Social Welfare	11.3	11.6	11.5	10.8	8.4	8.4
	Total	26.1	27.2	26.8	25.4	22.6	25.6

APPENDIX 11 PERCENTAGE OF PROVINCIAL NET ORDINARY AND CAPITAL EXPENDITURES FALLING TO HEALTH AND SOCIAL WELFARE, BY PROVINCE, FISCAL YEARS, 1953-54 TO 1958-59 (Concluded)

Province		1953-54	1954-55	1955-56	1956-57	1957-58	1958-59
SASKATCHEWAN	- Health Social Welfare	32.4 9.5	34.0 9.5	33.1 11.0	30.9 10.9	30.9 11.4	28.6 9.4
	Total	41.9	43.5	44.1	41.8	42.3	38.0
	- Health Social Welfare	15.5 9.3	15.0 9.9	16.2 9.0	16.3 8.8	15.5 8.8	16.1 9.0
ALBERTA	Total	24.8	24.9	25.3	25.1	24.3	25.1
	- Health Social Welfare	24.9 14.4	26.1 16.4	22.9 14.2	19.7 12.8	20.1 12.0	19.4 13.1
	Total	39.3	42.5	37.1	32.5	32.2	32.5
YUKON	- Health Social Welfare	18.1 4.9	15.5 4.9	16.5 5.6	31.3 3.9	32.8 3.6	12.9 3.6
	Total	23.0	20.4	22.1	35.2	36.3	16.6
NORTHWEST TERRITORIES	- Health Social Welfare	- -	30.3 8.7	25.5 7.0	18.4 7.8	17.8 6.8	13.7 6.9
	Total	-	39.0	32.5	26.1	24.6	20.5
	- Health Social Welfare	17.1 11.8	17.5 12.2	16.3 11.6	15.4 11.2	15.5 11.2	15.5 11.3
	Total	29.0	29.7	27.9	26.6	26.7	26.8

Sources: Derived from Appendices 13 to 24.



APPENDIX 12 PER CAPITA(a) PROVINCIAL NET ORDINARY AND CAPITAL EXPENDITURES ON HEALTH AND SOCIAL WELFARE, BY PROVINCE, FISCAL YEARS 1953-54 TO 1958-59

Province	1953-54	1954-55	1955-56	1956-57	1957-58	1958-59
	\$	\$	\$	\$	\$	\$
NEWFOUNDLAND						
- Health	17.25	13.28	19.13	21.44	23.90	25.71
- Social Welfare	15.57	16.42	14.93	15.23	18.16	22.62
Total	32.82	34.71	34.06	36.67	42.06	48.33
PRINCE EDWARD ISLAND						
- Health	10.66	13.64	14.18	13.44	12.62	14.94
- Social Welfare	4.20	4.98	5.83	5.73	7.18	8.60
Total	14.86	18.62	20.01	19.23	19.80	23.54
NOVA SCOTIA						
- Health	8.72	9.14	9.22	10.80	12.32	15.88
- Social Welfare	9.08	9.49	9.92	10.88	11.30	13.57
Total	17.81	18.63	19.13	21.68	23.62	29.45
NEW BRUNSWICK						
- Health	11.80	10.55	10.95	12.27	14.13	13.72
- Social Welfare	7.60	7.64	8.17	8.73	9.36	10.35
Total	19.41	18.19	19.12	20.99	23.49	24.07
QUEBEC						
- Health	9.56	11.08	10.71	10.63	13.99	14.99
- Social Welfare	10.66	12.13	13.77	14.40	16.65	18.03
Total	20.22	23.21	24.48	25.03	30.64	33.02
ONTARIO						
- Health	13.42	14.30	15.03	15.73	16.24	18.58
- Social Welfare	8.76	9.06	9.06	9.72	11.18	12.20
Total	22.18	23.36	24.09	25.45	27.42	30.78
MANITOBA						
- Health	8.89	9.64	9.89	10.24	12.92	19.92
- Social Welfare	6.78	7.13	7.45	8.27	7.64	9.73
Total	15.67	16.77	17.33	19.50	20.55	29.64

APPENDIX 12 PER CAPITA(a) PROVINCIAL NET ORDINARY AND CAPITAL EXPENDITURES ON HEALTH AND SOCIAL WELFARE, BY PROVINCE, FISCAL YEARS 1953-54 TO 1958-59 (Concluded)

Province		1953-54	1954-55	1955-56	1956-57	1957-58	1958-59
		\$	\$	\$	\$	\$	\$
SASKATCHEWAN	- Health	33.20	38.61	39.26	39.87	45.20	45.70
	- Social Welfare	9.74	10.74	13.01	14.09	16.73	15.09
	Total	42.94	49.35	52.27	53.95	61.94	60.80
ALBERTA	- Health	19.02	20.52	24.68	25.76	27.66	29.97
	- Social Welfare	11.40	13.49	13.75	13.89	15.73	16.78
	Total	30.42	34.01	38.42	39.66	43.39	46.76
BRITISH COLUMBIA	- Health	37.34	39.19	38.40	38.96	41.55	35.87
	- Social Welfare	21.65	24.71	23.90	25.36	24.89	24.15
	Total	58.99	63.90	62.31	64.31	66.44	60.02
YUKON	- Health	23.22	20.40	21.09	55.92	56.50	21.38
	- Social Welfare	6.22	6.40	7.18	6.92	6.17	6.00
	Total	29.44	26.80	28.27	62.83	62.67	27.38
NORTHWEST TERRITORIES	- Health	-	11.47	10.33	8.58	15.05	13.20
	- Social Welfare	-	3.29	2.83	3.63	5.74	6.65
	Total	-	14.76	13.17	12.21	20.79	19.85
CANADA	- Health	15.41	16.79	17.24	17.89	19.99	21.27
	- Social Welfare	10.62	11.69	12.27	13.01	14.49	15.53
	Total	26.03	28.48	29.51	30.90	34.49	36.80

(a) Based on population of June of the year in question.

Sources: Derived from Appendices 13 to 24.

APPENDIX 13 NEWFOUNDLAND: PROVINCIAL NET ORDINARY AND CAPITAL EXPENDITURES ON HEALTH AND SOCIAL WELFARE, BY FUNCTION, FISCAL YEARS 1953-54 TO 1958-59

(Thousands of dollars)

Function	1953-54	1954-55	1955-56	1956-57	1957-58	1958-59
<u>Health</u>						
General Health	234	173	186	186	206	229
Public Health	266	291	289	486	460	730
Medical, Dental and Allied Services	695	655	739	770	944	1,185
Hospital Care	5,231	5,973	6,417	7,257	3,393	3,323
Medical Aid and Hospitalization, Workmen's Compensation(a)	181	125	135	169	179	158
Total, Health	6,607	7,222	7,766	8,898	10,132	11,121
<u>Social Welfare</u>						
Aid to Aged Persons	1,060	1,078	1,059	1,293	1,496	1,913
Aid to Blind Persons	56	61	62	64	71	87
Aid to Unemployed Employables and Unemployables(b)	2,047	2,622	2,742	3,127	4,244	6,013
Mothers' Allowances	1,255	1,357	718	(c)	(c)	(c)
Cash Benefits, Workmen's Compensation(a)	601	484	572	766	717	663
Child Welfare	369	284	307	346	379	441
Others	576	601	601	724	830	795
Total, Social Welfare	5,964	6,487	6,061	6,320	7,737	9,309
<u>Health and Social Welfare</u>						
	12,571	13,709	13,827	15,218	17,919	21,000
<u>Net Expenditures on all Functions(d)</u>						
<u>Exclusive of Debt Retirement</u>	33,584	39,695	43,126	45,281	48,774	62,351

(a) Workmen's compensation figures relate to calendar years.

(b) Includes the provincial share of disability allowances.

(c) Mothers' allowances payments are included under Aid to Unemployed Employables and Unemployables.

(d) Ordinary and capital expenditures, including expenditures on cash benefits, medical aid and hospitalization under the Newfoundland workmen's compensation program.

Sources: Dominion Bureau of Statistics, Financial Statistics of Provincial Governments, Revenue and Expenditure, 1953 to 1958, Ottawa, Queen's Printer; and data supplied by the National Income Section of the Dominion Bureau of Statistics.



APPENDIX 14 PRINCE EDWARD ISLAND: PROVINCIAL NET ORDINARY AND CAPITAL EXPENDITURES ON HEALTH  
AND SOCIAL WELFARE, BY FUNCTION, FISCAL YEARS 1953-54 TO 1958-59

(Thousands of dollars)

Function	1953-54	1954-55	1955-56	1956-57	1957-58	1958-59
<u>Health</u>						
General Health	41	46	55	53	48	64
Public Health	154	184	186	246	252	273
Medical, Dental and Allied Services	35	49	63	39	36	25
Hospital Care	822	1,071	1,078	963	871	1,087
Medical Aid and Hospitalization, Workmen's Compensation(a)	25	28	36	34	42	45
Total, Health	1,077	1,378	1,418	1,335	1,249	1,494
<u>Social Welfare</u>						
Aid to Aged Persons	183	194	199	220	249	327
Aid to Blind Persons	10	11	11	12	13	17
Aid to Unemployed Employables and Unemployables(b)	56	73	133	17	106	174
Mothers' Allowances	74	81	86	85	93	129
Cash Benefits, Workmen's Compensation(a)	50	90	99	158	171	91
Child Welfare	39	42	43	61	56	65
Others	12	12	12	16	23	57
Total, Social Welfare	424	503	583	569	711	860
Health and Social Welfare	1,501	1,881	2,001	1,904	1,960	2,354
Net Expenditures on all Functions(c)	7,242	8,940	10,478	10,286	10,979	14,524
Exclusive of Debt Retirement						

(a) Workmen's compensation figures relate to calendar years.

(b) Includes the provincial share of disability allowances.

(c) Ordinary and capital expenditures, including expenditures on cash benefits, medical aid and hospitalization under the Prince Edward Island Workmen's compensation program.

Sources: Dominion Bureau of Statistics, Financial Statistics of Provincial Governments, Revenue and Expenditure, 1953 to 1958, Ottawa, Queen's Printer; and data supplied by the National Income Section of the Dominion Bureau of Statistics.

APPENDIX 15 NOVA SCOTIA: PROVINCIAL NET ORDINARY AND CAPITAL EXPENDITURES ON HEALTH  
AND SOCIAL WELFARE, BY FUNCTION, FISCAL YEARS 1953-54 TO 1958-59

(Thousands of dollars)

Function	1953-54	1954-55	1955-56	1956-57	1957-58	1958-59
<u>Health</u>						
General Health	6	123	68	78	79	77
Public Health	497	502	682	737	914	931
Medical, Dental and Allied Services	115	113	134	122	130	149
Hospital Care	4,726	4,973	4,920	6,036	6,928	9,604
Medical Aid and Hospitalization						
Workmen's Compensation(a)	386	440	490	533	601	513
Total, Health	5,784	6,151	6,294	7,506	8,652	11,271
<u>Social Welfare</u>						
Aid to Aged Persons	1,144	1,193	1,197	1,185	1,485	1,780
Aid to Blind Persons	90	89	92	94	114	139
Aid to Unemployed Employables and Unemployables(b)		12	254	383	683	940
Workmen's Allowances	1,501	1,565	1,586	1,622	1,651	1,967
Cash Benefits, Workmen's Compensation(a)	2,723	2,928	3,015	3,553	3,327	4,130
Child Benefits	504	526	529	594	592	606
Child Welfare	60	75	99	128	82	72
Others						
Total, Social Welfare	6,022	6,388	6,772	7,564	7,931	9,631
Health and Social Welfare	11,806	12,539	13,066	15,070	16,583	20,908
Net Expenditures on all Functions(c)	54,363	56,006	61,193	74,847	78,399	90,979
<u>Exclusive of Debt Retirement</u>						

(a) Workmen's compensation figures relate to calendar years.

(b) Includes the provincial share of disability allowances.

(c) Ordinary and capital expenditures, including expenditures on cash benefits, medical aid and hospitalization under the Nova Scotia workmen's compensation program.

Sources:

Dominion Bureau of Statistics, Financial Statistics of Provincial Governments, Revenue and Expenditure, 1953 to 1958, Ottawa; Queen's Printer; and data supplied by the National Income Section of the Dominion Bureau of Statistics.

APPENDIX 16 NEW BRUNSWICK: PROVINCIAL NET ORDINARY AND CAPITAL EXPENDITURES ON HEALTH AND SOCIAL WELFARE, BY FUNCTION, FISCAL YEARS 1953-54 TO 1958-59

(Thousands of dollars)

Function	1953-54	1954-55	1955-56	1956-57	1957-58	1958-59
<u>Health</u>						
General Health	93	205	214	267	311	345
Public Health	576	371	564	713	725	921
Medical, Dental and Allied Services	18	5	25	8	49	41
Hospital Care	5,176	4,709	4,673	5,311	6,353	6,157
Medical Aid and Hospitalization, Workmen's Compensation(a)	429	409	516	507	546	452
Total, Health	6,292	5,699	5,992	6,806	7,984	7,916
<u>Social Welfare</u>						
Aid to Aged Persons	1,406	1,458	1,486	1,461	1,761	2,052
Aid to Blind Persons	94	102	92	93	109	129
Aid to Unemployed Employables and Unemployables(b)	-	38	190	283	408	558
Mothers' Allowances	1,274	1,301	1,250	1,304	1,331	1,364
Cash Benefits, Workmen's Compensation(a)	1,157	1,082	1,262	1,494	1,436	1,587
Child Welfare	116	126	155	161	191	210
Others	4	19	33	49	52	70
Total, Social Welfare	4,051	4,126	4,468	4,845	5,288	5,970
<u>Health and Social Welfare</u>	10,343	9,825	10,460	11,651	13,272	13,886
<u>Net Expenditures on all Functions(c)</u>	49,399	52,481	56,229	61,340	65,468	72,967
<u>Exclusive of Debt Retirement</u>						

(a) Workmen's compensation figures are final.

(b) Includes the provincial share of disability allowances.

(c) Ordinary and capital expenditures, including expenditures on cash benefits, medical aid and hospitalization under the New Brunswick workmen's compensation program.

Sources: Dominion Bureau of Statistics, Financial Statistics of Provincial Governments, Revenue and Expenditure, 1953 to 1958, Ottawa, Queen's Printer; and data supplied by the National Income Section of the Dominion Bureau of Statistics.



APPENDIX 17 QUEBEC: PROVINCIAL NET ORDINARY AND CAPITAL EXPENDITURES ON HEALTH AND SOCIAL WELFARE, BY FUNCTION, FISCAL YEARS 1953-54 TO 1958-59

(Thousands of dollars)

Function	1953-54	1954-55	1955-56	1956-57	1957-58	1958-59
<u>Health</u>						
General Health	1,179	1,272	1,437	1,573	1,801	1,920
Public Health	2,916	3,438	3,994	4,140	4,376	5,230
Medical, Dental and Allied Services	2,208	1,004	1,041	1,204	1,286	1,335
Hospital Care	30,807	37,350	36,014	36,137	51,577	56,954
Medical Aid and Hospitalization						
Workmen's Compensation(a)	3,722	5,545	5,876	6,135	7,529	7,778
Total Health	40,832	48,609	48,362	49,189	66,569	73,217
<u>Social Welfare</u>						
Aid to Aged Persons	8,943	9,686	10,276	10,462	11,892	12,177
Aid to Blind Persons	589	586	595	594	646	657
Aid to Unemployed Employables and Unemployables(b)	-	157	3,103	3,924	6,471	8,413
Mothers' Allowances	7,390	8,243	8,104	8,562	14,705	18,991
Cash Benefits, Workmen's Compensation(a)	12,536	11,101	12,173	13,863	16,183	16,928
Child Welfare	6,294	9,741	10,368	9,500	9,732	10,703
Others	9,242	13,711	17,588	19,760	19,592	20,191
Total Social Welfare	45,494	53,225	62,207	66,665	79,221	88,065
<u>Health and Social Welfare</u>	86,326	101,834	110,569	115,854	145,790	161,282
Net Expenditures on all Functions(c)	327,257	366,629	417,762	453,457	517,086	557,732
Exclusive of Debt Retirement						

(a) Workmen's compensation figures relate to calendar years.

(b) Includes the provincial share of disability allowances.

(c) Ordinary and capital expenditures, including expenditures on cash benefits, medical aid and hospitalization under the Quebec workmen's compensation program.

Sources: Dominion Bureau of Statistics, Financial Statistics of Provincial Governments, Revenue and Expenditure, 1953 to 1958, Ottawa, Queen's Printer; and data supplied by the National Income Section of the Dominion Bureau of Statistics.

APPENDIX 18 ONTARIO: PROVINCIAL NET ORDINARY AND CAPITAL EXPENDITURES ON HEALTH AND SOCIAL WELFARE, BY FUNCTION, FISCAL YEARS 1953-54 TO 1958-59

(Thousands of dollars)

Function	1953-54	1954-55	1955-56	1956-57	1957-58	1958-59
<u>Health</u>						
General Health	1,271	1,416	1,383	1,461	1,635	1,951
Public Health	3,967	4,680	5,760	4,822	4,858	6,378
Medical, Dental and Allied Services	1,783	1,788	1,864	2,051	1,906	2,042
Hospital Care	50,854	56,490	60,475	65,742	70,466	82,656
Medical Aid and Hospitalization, Workmen's Compensation(a)	8,425	8,753	9,657	10,970	12,439	14,788
Total Health	66,300	73,132	79,139	85,046	91,304	107,815
<u>Social Welfare</u>						
Aid to Aged Persons	7,146	3,009	3,075	10,126	12,152	11,170
Aid to Blind Persons	610	349	402	422	424	433
Aid to Unemployed Employables and Unemployables(b)	5,401	6,016	5,493	5,940	7,319	9,894
Mothers' Allowances	6,317	6,667	6,392	7,125	9,068	11,033
Cash Benefits, Workmen's Compensation(a)	20,726	21,771	22,293	24,323	23,303	30,773
Child Welfare	2,164	2,561	2,577	3,081	4,317	5,475
Others	903	973	952	1,016	1,261	2,377
Total Social Welfare	43,272	46,351	47,713	52,533	62,850	70,791
<u>Health and Social Welfare</u>						
Net Expenditures on all Functions(c)	109,572	119,483	126,853	137,579	154,154	178,606
Exclusive of Debt Retirement	413,366	451,528	520,332	587,948	697,229	787,132

(a) Workmen's compensation figures relate to calendar years.

(b) Includes the provincial share of disability allowances.

(c) Ordinary and capital expenditures, including expenditures on cash benefits, medical aid and hospitalization under the Ontario workmen's compensation program.

Sources: Dominion Bureau of Statistics, Financial Statistics of Provincial Governments, Revenue and Expenditure, 1953 to 1958, Ottawa, Queen's Printer; and data supplied by the National Income Section of the Dominion Bureau of Statistics.

APPENDIX 19 MANITOBA: PROVINCIAL NET ORDINARY AND CAPITAL EXPENDITURES ON HEALTH AND SOCIAL WELFARE, BY FUNCTION, FISCAL YEARS 1953-54 TO 1958-59

(Thousands of dollars)

Function	1953-54	1954-55	1955-56	1956-57	1957-58	1958-59
<u>Health</u>						
General Health	339	467	450	470	494	497
Public Health	653	786	805	1,004	1,013	1,220
Medical, Dental and Allied Services	52	69	89	208	277	336
Hospital Care	5,639	6,039	6,367	7,214	8,608	14,466
Medical Aid and Hospitalization, Workmen's Compensation(a)	507	576	584	654	717	809
Total, Health	7,190	7,937	8,295	9,550	11,109	17,328
<u>Social Welfare</u>						
Aid to Aged Persons	1,214	1,224	1,340	1,329	1,586	1,809
Aid to Blind Persons	83	82	49	86	95	112
Aid to Unemployed Employables and Unemployables(b)	850	1,035	1,213	1,656	611	1,531
Mothers' Allowances	1,006	1,132	1,149	1,146	1,092	1,325
Cash Benefits, Workmen's Compensation(a)	1,512	1,600	1,669	1,805	1,995	2,179
Child Welfare	487	432	464	575	695	872
Others	335	359	365	429	494	552
Total, Social Welfare	5,487	5,364	6,249	7,026	6,568	8,461
Health and Social Welfare	12,677	13,801	14,544	16,576	17,677	25,789
Net Expenditures on All Functions(c) Exclusive of Debt Retirement	48,721	50,728	54,193	65,326	78,327	100,809

- (a) Workmen's compensation figures relate to calendar years.  
 (b) Includes the provincial share of disability allowances.  
 (c) Ordinary and capital expenditures, including expenditures on cash benefits, medical aid and hospitalization under the Manitoba workmen's compensation program.

Sources: Dominion Bureau of Statistics, Financial Statistics of Provincial Governments, Revenue and Expenditure, 1953 to 1958, Ottawa, Queen's Printer; and data supplied by the National Income Section of the Dominion Bureau of Statistics.



APPENDIX C. SASKATCHEWAN: PROVINCIAL NET ORDINARY AND CAPITAL EXPENDITURES ON HEALTH AND SOCIAL WELFARE, BY FUNCTION, FISCAL YEARS 1953-54 TO 1958-59

(Thousands of dollars)

Function	1953-54	1954-55	1955-56	1956-57	1957-58	1958-59
<u>Health</u>						
General Health	360	411	457	465	463	510
Public Health	1,787	2,010	2,154	2,126	2,738	3,152
Medical, Dental and Allied Services	1,224	1,448	1,633	1,786	1,848	2,319
Hospital Care	25,692	29,157	29,440	29,515	33,724	33,311
Medical Aid and Hospitalization, Workmen's Compensation(a)	524	680	783	855	961	1,311
Total Health	28,587	33,706	34,467	35,117	39,732	45,522
<u>Social Welfare</u>						
Family Allowances	2,309	2,574	3,470	3,337	5,196	3,153
Disability Allowances	89	74	50	91	113	113
Unemployment Insurance and Family Allowances	1,105	1,260	1,612	1,750	2,033	2,091
Disability Allowances	1,217	1,252	1,508	1,536	1,573	2,030
Unemployment Insurance, Workmen's Compensation(a)	1,871	2,229	2,495	2,501	3,266	3,279
Family Allowances	675	699	769	539	857	956
Disability Allowances	1,118	1,263	1,488	1,539	1,650	1,789
Total Social Welfare	8,384	9,377	11,422	12,415	14,704	13,111
Total and Social Welfare	36,971	43,083	45,889	47,532	54,436	58,633
Expenditures on all Functions(c)	88,178	99,064	104,059	113,788	125,510	141,112

a. Workmen's compensation figures relate to calendar years.

b. Includes the provincial share of disability allowances.

c. Includes and capital expenditures, including expenditures on cash benefits, medical and hospital care, and other social services.

Source: Saskatchewan Department of Statistics, Financial Statistics of Saskatchewan, 1958-59, Regina, Queen's Printer, and data supplied by the Saskatchewan Department of Statistics.

APPENDIX 21 ALBERTA: PROVINCIAL NET ORDINARY AND CAPITAL EXPENDITURES ON HEALTH AND SOCIAL WELFARE, BY FUNCTION, FISCAL YEARS 1953-54 TO 1958-59

(Thousands of dollars)

Function	1953-54	1954-55	1955-56	1956-57	1957-58	1958-59
<u>Health</u>						
General Health	229	262	358	415	277	277
Public Health	1,519	268	1,579	1,152	2,494	2,122
Medical, Dental and Allied Services	271	1,102	1,164	1,225	1,379	1,411
Hospital Care	15,782	18,484	22,054	24,084	25,795	29,815
Medical Aid and Hospitalization, Workmen's Compensation (a)	1,446	1,572	1,769	2,355	2,146	2,322
<b>Total, Health</b>	<b>19,247</b>	<b>21,688</b>	<b>26,924</b>	<b>28,931</b>	<b>32,088</b>	<b>35,995</b>
<u>Social Welfare</u>						
Aid to Aged Persons	4,336	5,693	6,004	5,412	6,193	6,308
Aid to Blind Persons	60	124	151	129	180	149
Aid to Unemployed, Employables and Unemployables (b)	1,292	1,716	1,555	2,126	2,725	2,160
Others' Allowances	937	1,005	1,091	1,165	1,250	1,113
Cash Benefits, Workmen's Compensation (a)	2,235	4,432	4,715	5,514	5,224	5,121
Child Welfare	244	755	624	721	1,054	1,641
Others	434	534	557	596	873	1,061
<b>Total, Social Welfare</b>	<b>11,538</b>	<b>14,259</b>	<b>14,997</b>	<b>15,603</b>	<b>18,246</b>	<b>20,158</b>
<u>Health and Social Welfare</u>	<b>30,785</b>	<b>35,947</b>	<b>41,921</b>	<b>44,534</b>	<b>50,334</b>	<b>56,153</b>
<u>Net Expenditures on All Functions (c)</u>	<b>123,831</b>	<b>144,307</b>	<b>165,859</b>	<b>177,569</b>	<b>207,507</b>	<b>223,357</b>
<u>Inclusive of Past Retirement</u>						

(a) Workmen's compensation figures relate to calendar years.

(b) Includes the provincial share of disability allowances.

(c) Ordinary and capital expenditures, including expenditures on cash benefits, medical aid and hospitalization under the Alberta workmen's compensation program.

Source: Dominion Bureau of Statistics, Financial Statistics of Provincial Governments, Revenue and Expenditure, 1953 to 1958, Ottawa, Queen's Printer; and data supplied by the National Income Section of the Dominion Bureau of Statistics.

APPENDIX 22 BRITISH COLUMBIA: PROVINCIAL NET ORDINARY AND CAPITAL EXPENDITURES ON HEALTH  
AND SOCIAL WELFARE, BY FUNCTION, FISCAL YEARS 1953-54 TO 1958-59

(Thousands of dollars)

Function	1953-54	1954-55	1955-56	1956-57	1957-58	1958-59
<u>Health</u>						
General Health	496	544	615	707	931	835
Public Health	1,892	2,787	2,308	2,314	2,850	3,142
Medical, Dental and Allied Services	1,860	2,028	2,288	2,338	2,521	2,950
Hospital Care	38,737	41,754	42,462	44,880	51,056	44,225
Medical Aid and Hospitalization, Workmen's Compensation	3,620	2,637	2,364	2,224	2,333	2,222
<b>Total, Health</b>	<b>46,605</b>	<b>50,750</b>	<b>51,537</b>	<b>54,485</b>	<b>61,791</b>	<b>57,374</b>
<u>Social Welfare</u>						
Aid to Blind Persons	158	249	187	219	239	305
Aid to Unemployed Employables and Unemployment Allowances	3,373	3,522	3,325	3,447	3,447	3,447
Mothers' Allowances	388	401	333	321	282	122
Cash Benefits, Workmen's Compensation(a)	11,874	12,500	13,864	14,778	15,288	14,742
Child Welfare	1,343	1,977	2,282	2,029	1,932	2,203
Other	1,233	1,250	1,155	1,111	1,111	1,111
<b>Total, Social Welfare</b>	<b>27,269</b>	<b>32,999</b>	<b>34,006</b>	<b>35,795</b>	<b>37,092</b>	<b>37,828</b>
<b>Health and Social Welfare</b>	<b>73,625</b>	<b>82,747</b>	<b>83,614</b>	<b>89,280</b>	<b>98,883</b>	<b>95,202</b>
<u>Net Expenditures on All Functions(c)</u>	<b>187,274</b>	<b>194,722</b>	<b>225,218</b>	<b>276,665</b>	<b>307,186</b>	<b>285,557</b>
<u>Exclusive of Debt Retirement</u>						

(a) Workmen's compensation figures relate to calendar years.

(b) Includes the provincial share of disability allowances.

(c) Ordinary and capital expenditures, including expenditures on cash benefits, medical aid and hospitalization under the British Columbia workmen's compensation program.

Sources: Dominion Bureau of Statistics, Financial Statistics of Provincial Governments, Revenue and Finance, 1953 to 1958, Ottawa, Queen's Printer; and data supplied by the National Income Section of the Dominion Bureau of Statistics.



APPENDIX 23 YUKON TERRITORY: PROVINCIAL NET ORDINARY AND CAPITAL EXPENDITURES ON HEALTH AND SOCIAL WELFARE, BY FUNCTION, FISCAL YEARS 1953-54 TO 1958-59

(Thousands of dollars)

Function	1953-54	1954-55	1955-56	1956-57	1957-58	1958-59
<u>Health</u>						
General Health	3	3	3	2	-	13
Public Health	15	17	16	8	47	56
Medical, Dental and Allied Services	-	-	-	5	3	3
Hospital Care	191	184	213	656	628	206
Medical Aid and Hospitalization, Workmen's Compensation	-	-	-	-	-	-
Total, Health	209	204	232	671	678	273
<u>Social Welfare</u>						
Aid to Aged Persons	2	3	5	8	12	1
Aid to Blind Persons	-	1	1	1	2	1
Aid to Unemployed Employables and Unemployables	35	43	47	38	31	39
Mothers' Allowances	-	-	-	-	-	-
Cash Benefits, Workmen's Compensation	-	-	-	-	-	-
Child Welfare	19	17	26	36	29	24
Others	-	-	-	-	-	-
Total, Social Welfare	56	64	79	83	74	73
<u>Health and Social Welfare</u>						
	265	268	311	754	752	356
Net Expenditures on all Functions (a)	1,154	1,313	1,405	2,143	2,070	2,143
Exclusive of Debt Retirement						

(a) Ordinary and capital expenditures.

Sources: Dominion Bureau of Statistics, Financial Statistics of Provincial Governments, Revenue and Expenditures, 1953 to 1958, Ottawa, Queen's Printer, and data supplied by the National Income Section of the Dominion Bureau of Statistics.

APPENDIX 2- NORTHWEST TERRITORIES: PROVINCIAL NET ORDINARY AND CAPITAL EXPENDITURES ON  
HEALTH AND SOCIAL WELFARE, BY FUNCTION, FISCAL YEARS 1954-55 TO 1958-59

(Thousands of dollars)

Function	1954-55	1955-56	1956-57	1957-58	1958-59
<u>Health</u>					
General Health	1	-	1	-	-
Public Health	23	38	22	102	63
Medical, Dental and Allied Services	4	4	4	3	5
Hospital Care	167	144	136	181	196
Medical Aid and Hospitalization, Workmen's Compensation(a)	-	-	-	-	-
Total, Health	195	186	163	286	264
<u>Social Welfare</u>					
Aid to Aged Persons	21	19	24	35	39
Aid to Blind Persons	2	2	3	6	4
Aid to Unemployed Employables and Unemployables	16	15	15	21	24
Mothers' Allowances	-	-	-	-	-
Cash Benefits, Workmen's Compensation(a)	-	-	2	2	-
Child Welfare	8	6	13	19	20
Others	9	9	12	26	46
Total, Social Welfare	56	51	69	109	133
<u>Health and Social Welfare</u>					
	251	237	232	395	397
Net Expenditures on all Functions(b) <u>Exclusive of Debt Retirement</u>	643	730	888	1,607	1,934

(a) Workmen's compensation figures relate to calendar years. Figures are estimated for the years 1956-57 and 1958-59. 1955-59 figure is not available.

(b) Ordinary and capital expenditures, including expenditures on cash benefits under the Northwest Territories Workmen's compensation program.

Sources: Dominion Bureau of Statistics, Financial Statistics of Provincial Governments, Revenue and Expenditure, 1950 to 1958, Ottawa, Queen's Printer, and data supplied by the National Income Section of the Dominion Bureau of Statistics.

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